Calendar No. 360

104TH CONGRESS S. 1271
2D SESSION Report No. 104-248]

A BILL

To amend the Nuclear Waste Policy Act of 1982.

Reported with an amendment March 29, 1996

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104TH CONGRESS 2D SESSION

S. 1271

[Report No. 104-248]

To amend the Nuclear Waste Policy Act of 1982.

IN THE SENATE OF THE UNITED STATES

September 25, 1995

Mr. Craig (for himself, Mr. Abraham, Mr. Faircloth, Mr. Hollings, Mr. Kempthorne, Mr. Kyl, Mr. Cochran, Mr. Bond, Mr. Santorum, Mr. Thurmond, Mr. Warner, Mr. Simpson, Mrs. Kassebaum, Mr. Mack, Mr. Thomas, Mr. Pressler, Mr. Smith, Mr. Heflin, Mr. Helms, Mr. Lott, Mr. Robb, Mr. Levin, Mr. Coverdell, Mr. Nunn, Mr. Shelby, and Mr. Grams) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

March 29, 1996

Reported by Mr. Murkowski, with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend the Nuclear Waste Policy Act of 1982.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That the Nuclear Waste Policy Act of 1982 is amended
- 4 to read as follows:

1 "SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

- 2 "(a) SHORT TITLE.—This Act may be eited as the
- 3 'Nuclear Waste Policy Act of 1995'.
- 4 "(b) Table of Contents.—
 - "Sec. 1. Short title and table of contents.
 - "Sec. 2. Definitions.
 - "Sec. 3. Findings and purposes.

"TITLE I—OBLIGATIONS

"Sec. 101. Obligations of the Secretary of Energy.

"TITLE II—INTEGRATED SPENT NUCLEAR FUEL MANAGEMENT SYSTEM

- "Sec. 201. Railroad.
- "Sec. 202. Intermodal transfer.
- "Sec. 203. Transportation planning.
- "Sec. 204. Transportation requirements.
- "Sec. 205. Interim storage.
- "Sec. 206. Permanent disposal.
- "Sec. 207. Land withdrawal.

"TITLE III—STATE AND LOCAL RELATIONS

- "Sec. 301. Financial assistance.
- "Sec. 302. State consultations.
- "Sec. 303. Benefits agreements.
- "See. 304. Content of agreements.
- "Sec. 305. Review panel.
- "Sec. 306. Consideration in siting facilities.
- "Sec. 307. Acceptance of benefits.
- "Sec. 308. Restriction on use of funds.

"TITLE IV—FUNDING AND ORGANIZATION

- "Sec. 401. Program funding.
- "Sec. 402. Office of Civilian Radioactive Waste Management.
- "Sec. 403. Federal contribution.
- "Sec. 404. Budget priorities.

"TITLE V—GENERAL AND MISCELLANEOUS PROVISIONS

- "Sec. 501. Compliance with other laws.
- "Sec. 502. Judicial review of agency actions.
- "Sec. 503. Licensing of facility expansions and transshipments.
- "Sec. 504. Siting a second repository.
- "See. 505. Financial arrangements for low-level radioactive waste site closure.
- "Sec. 506. Nuclear Regulatory Commission training authority.
- "See. 507. Acceptance schedule.
- "Sec. 508. Subseabed or ocean water disposal.
- "Sec. 509. Environmental requirements.

"TITLE VI—NUCLEAR WASTE TECHNICAL REVIEW BOARD
"Sec. 601. Definitions.
"Sec. 602. Nuclear Waste Technical Review Board.
"Sec. 603. Functions.
"Sec. 604. Investigatory powers.
"Sec. 605. Compensation of members.
<u>"See. 606. Staff.</u>
"Sec. 607. Support services.
"Sec. 608. Report.
"Sec. 609. Authorization of appropriations.
"See. 610. Termination of the Board.
"TITLE VII—MANAGEMENT REFORM
"Sec. 701. Management reform initiatives.
"Sec. 702. Reporting.
"SEC. 2. DEFINITIONS.
"For purposes of this Act:
"(1) ACCEPT, ACCEPTANCE.—The terms 'ac-
eept' and 'acceptance' mean the Secretary's act of
taking possession of spent nuclear fuel or high-level
radioactive waste.
"(2) ACCEPTANCE SCHEDULE.—The term 'ac-
eeptance schedule' means the schedule established by
the Secretary in accordance with section 507(a) for
acceptance of spent nuclear fuel and high-level ra-
dioactive waste.
"(3) AFFECTED INDIAN TRIBE.—The term 'af-
feeted Indian tribe' means any Indian tribe—
"(A) within whose reservation boundaries
an interim storage facility or a repository for
spent nuclear fuel or high-level radioactive

waste, or both, is proposed to be located; or

1	"(B) whose federally defined possessory or
2	usage rights to other lands outside of the res-
3	ervation's boundaries arising out of congres-
4	sionally ratified treaties may be substantially
5	and adversely affected by the locating of such
6	a facility if the Secretary of the Interior finds,
7	upon the petition of the appropriate govern-
8	mental officials of the tribe, that such effects
9	are both substantial and adverse to the tribe.
10	"(4) AFFECTED UNIT OF LOCAL GOVERN-
11	MENT.—The term 'affected unit of local government'
12	means the unit of local government and jurisdiction
13	over the site of a repository or interim storage facil-
14	ity. Such term may, at the discretion of the Sec-
15	retary, include other units of local government that
16	are contiguous with such unit.
17	"(5) ATOMIC ENERGY DEFENSE ACTIVITY.
18	The term 'atomic energy defense activity' means any
19	activity of the Secretary performed in whole or in
20	part in carrying out any of the following functions:
21	"(A) Naval reactors development.
22	"(B) Weapons activities including defense
23	inertial confinement fusion.
24	"(C) Verification and control technology.

1	"(D) Defense nuclear materials produc-
2	tion.
3	"(E) Defense nuclear waste and materials
4	byproducts management.
5	"(F) Defense nuclear materials security
6	and safeguards and security investigations.
7	"(G) Defense research and development.
8	"(6) CIVILIAN NUCLEAR POWER REACTOR.—
9	The term 'civilian nuclear power reactor' means a ci-
10	vilian nuclear power plant required to be licensed
11	under section 103 or 104 b. of the Atomic Energy
12	Act of 1954 (42 U.S.C. 2133, 2134(b)).
13	"(7) Commission.—The term 'Commission'
14	means the Nuclear Regulatory Commission.
15	"(8) Contracts.—The term 'contracts' means
16	the contracts, executed prior to the date of enact-
17	ment of the Nuclear Waste Policy Act of 1995,
18	under section 302(a) of the Nuclear Waste Policy
19	Act of 1982, by the Secretary and any person who
20	generates or holds title to spent nuclear fuel or high-
21	level radioactive waste of domestic origin for accept-
22	ance of such waste or fuel by the Secretary and the
23	payment of fees to offset the Secretary's expendi-
24	tures, and any subsequent contracts executed by the
25	Secretary pursuant to section 401(a) of this Act.

1	"(9) Contract Holders.—The term 'contract
2	holders' means parties (other than the Secretary) to
3	contracts.
4	"(10) DEPARTMENT.—The Term 'Department'
5	means the Department of Energy.
6	"(11) DISPOSAL.—The term 'disposal' means
7	the emplacement in a repository of spent nuclear
8	fuel, high-level radioactive waste, or other highly ra-
9	dioactive material with no foreseeable intent of re-
10	covery, whether or not such emplacement permits re-
11	covery of such material for any future purpose.
12	"(12) DISPOSAL SYSTEM.—The term 'disposal
13	system' means all natural barriers and engineered
14	barriers, and engineered systems and components
15	that prevent the release of radionuclides from reposi-
16	tory.
17	"(13) Engineered barriers.—The term 'en-
18	gineered barriers' and 'engineered systems and com-
19	ponents,' means man made components of a disposal
20	system. Such term includes the spent nuclear fuel or
21	high-level radioactive waste form, spent nuclear fuel
22	package or high-level radioactive waste, and other
23	materials placed over and around such packages.
24	"(14) High-level radioactive waste.—The

term 'high-level radioactive waste' means—

1	"(A) the highly radioactive material result-
2	ing from the reprocessing of spent nuclear fuel,
3	including liquid waste produced directly in re-
4	processing and any solid material derived from
5	such liquid waste that contains fission products
6	in sufficient concentrations; and
7	"(B) other highly radioactive material that
8	the Commission, consistent with existing law,
9	determines by rule requires permanent isola-
10	tion, which includes greater than class C low-
11	level waste as defined in title 10 Code of Fed-
12	eral Regulations part 61.
13	"(15) FEDERAL AGENCY.—The term 'Federal
14	agency' means any executive agency, as defined in
15	section 105 of title 5, United States Code.
16	"(16) Indian Tribe.—The term 'Indian tribe'
17	means any Indian tribe, band, nation, or other orga-
18	nized group or community of Indians recognized as
19	eligible for the services provided to Indians by the
20	Secretary of the Interior because of their status as
21	Indians including any Alaska Native village, as de-
22	fined in section 3(e) of the Alaska Native Claims
23	Settlement Act (43 U.S.C. 1602(e)).
24	"(17) Integrated management system.—
25	The term 'integrated management system' means

1	the system developed by the Secretary for the ac-
2	ceptance, transportation, storage, and disposal of
3	spent nuclear fuel and high-level radioactive waste.
4	"(18) Interim storage facility.—The term
5	'interim storage facility' means a facility designed
6	and constructed for the receipt, handling, possession,
7	safeguarding, and storage of spent nuclear fuel and
8	high-level radioactive waste in accordance with title
9	H of this Act.
10	"(19) Interim storage facility site.—The
11	term 'interim storage facility site' means the specific
12	site within area 25 of the Nevada Test Site that is
13	designated by the Secretary and withdrawn and re-
14	served in accordance with this Act for the location
15	of the interim storage facility.
16	"(20) Low-level radioactive waste.—The
17	term 'low-level radioactive waste' means radioactive
18	material that—
19	"(A) is not spent nuclear fuel, high-level
20	radioactive waste, transuranie waste, or byprod-
21	uet material as defined in section 11 e.(2) of
22	the Atomic Energy Act of 1954 (42 U.S.C.
23	2014(e)(2); and

1	"(B) the Commission, consistent with ex-
2	isting law, classifies as low-level radioactive
3	waste.
4	"(21) Metric tons uranium.—The terms
5	'metric tons uranium' and 'MTU' means the amount
6	of uranium in the original unirradiated fuel element
7	whether or not the spent nuclear fuel has been re-
8	processed.
9	"(22) Nuclear waste fund.—The terms
10	'Nuclear Waste Fund' and 'waste fund' mean the
11	nuclear waste fund established in the United States
12	Treasury prior to the date of enactment of this Act
13	under section 302(e) of the Nuclear Waste Policy
14	Act of 1982.
15	"(23) Office. The term 'Office' means the
16	Office of Civilian Radioactive Waste Management es-
17	tablished within the Department prior to the date of
18	enactment of this Act under the provisions of the
19	Nuclear Waste Policy Act of 1982.
20	"(24) Program approach.—The term 'pro-
21	gram approach' means the Civilian Radioactive
22	Waste Management Program Plan, dated December
23	19, 1994, as modified by this Act, and as amended
24	from time to time by the Secretary in accordance

with this Act.

"(25) Repository.—The term 'repository' means a system designed and constructed under title H of this Act for the permanent geologic disposal of spent nuclear fuel and high-level radioactive waste, including both surface and subsurface areas at which spent nuclear fuel and high-level radioactive waste receipt, handling, possession, safeguarding, and storage are conducted.

"(26) SECRETARY.—The term 'Secretary' means the Secretary of Energy.

'site characterization' means activities, whether in a laboratory or in the field, undertaken to establish the geologic condition and the ranges of the parameters of a candidate site relevant to the location of a repository, including borings, surface excavations, excavations of exploratory facilities, limited subsurface lateral excavations and borings, and in situ testing needed to evaluate the licensability of a candidate site for the location of a repository, but not including preliminary borings and geophysical testing needed to assess whether site characterization should be undertaken.

"(28) SPENT NUCLEAR FUEL.—The term 'spent nuclear fuel' means fuel that has been with-

1	drawn from a nuclear reactor following irradiation,
2	the constituent elements of which have not been sep-
3	arated by reprocessing.
4	"(29) Storage.—The term 'storage' means re-
5	tention of spent nuclear fuel or high-level radioactive
6	waste with the intent to recover such waste or fuel
7	for subsequent use, processing, or disposal.
8	"(30) WITHDRAWAL.—The term 'withdrawal'
9	has the same definition as that set forth in the Fed-
10	eral Land Policy and Management Act (43 U.S.C.
11	1702 and following).
12	"(31) Yucca mountain site.—The term
13	'Yucca Mountain site' means the area in the State
14	of Nevada that is withdrawn and reserved in accord-
15	ance with this Act for the location of a repository.
16	"SEC. 3. FINDINGS AND PURPOSES.
17	"(a) FINDINGS.—The Congress finds that—
18	"(1) while spent nuclear fuel can be safely
19	stored at reactor sites, the expeditious movement to
20	and storage of such spent nuclear fuel at a central-
21	ized Federal facility will enhance the Nation's envi-
22	ronmental protection;
23	"(2) while the Federal Government has the re-
24	sponsibility to provide for the centralized interim
25	storage and permanent disposal of spent nuclear fuel

and high-level radioactive waste to protect the public health and safety and the environment, the costs of such storage and disposal should be the responsibility of the generators and owners of such waste and spent fuel, including the Federal Government;

"(3) in the interests of protecting the public health and safety, enhancing the Nation's environmental protection, promoting the Nation's energy security, and ensuring the Secretary's ability to commence acceptance of spent nuclear fuel and high-level radioactive waste no later than January 31, 1998, it is necessary for Congress to authorize an interim storage facility; and

"(4) deficit-control measures designed to limit appropriation of general revenues have limited the availability of the Nuclear Waste Fund for its intended purposes.

"(b) Purposes.—The purposes of this Act are—

"(1) to direct the Secretary to develop an integrated management system in accordance with this Act so that the Department can accept spent nuclear fuel or high-level radioactive waste for interim storage commencing no later than January 31, 1998; and

"(2) to provide for the siting, construction, and operation of a repository for permanent geologic disposal of spent nuclear fuel and high-level radioactive waste as part of an integrated management system in order to adequately protect the public and the environment;

"(3) to take those actions necessary to ensure that the consumers of nuclear energy, who are funding the Secretary's activities under this Act, receive the services to which they are entitled and realize the benefits of enhanced protection of public health and safety, and the environment, that will ensue from the Secretary's compliance with the obligations imposed by this Act; and

"(4) to provide a schedule and process for the expeditious and safe development and commencement of operation of a integrated management system and any necessary modifications to the transportation infrastructure to ensure that the Secretary can commence acceptance of spent nuclear fuel and high-level waste no later than January 31, 1998.

1 **"TITLE I—OBLIGATIONS**

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•	"CTC	101	ORLICATIONS	CECDETADV	OF ENERGY
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- 3 "(a) DISPOSAL.—The Secretary shall develop and op-
- 4 erate a repository for the permanent geologic disposal of
- 5 spent nuclear fuel and high-level radioactive waste.
- 6 "(b) ACCEPTANCE.—The Secretary shall accept spent
- 7 nuclear fuel and high-level radioactive waste at facilities
- 8 designated by contract holders pursuant to the contracts
- 9 for storage at an interim storage facility pursuant to sec-
- 10 tion 205 in accordance with the acceptance schedule, be-
- 11 ginning not later than January 31, 1998.
- 12 "(e) Transportation.—The Secretary shall provide
- 13 for the transportation of spent nuclear fuel and high-level
- 14 radioactive waste accepted by the Secretary. The Sec-
- 15 retary shall procure all systems and components necessary
- 16 to transport spent nuclear fuel and high-level radioactive
- 17 waste from facilities designated by contract holders to and
- 18 among facilities comprising the Integrated Management
- 19 System.
- 20 "(d) Integrated Management System.—The
- 21 Secretary shall expeditiously pursue the development of
- 22 each component of the integrated management system,
- 23 and in so doing shall seek to utilize effective private sector
- 24 management and contracting practices in accordance with
- 25 title VII of this Act.

"TITLE II—INTEGRATED MANAGEMENT

2	SYSTEM
3	"SEC. 201. RAILROAD.
4	"(a) AUTHORIZATION.—The Secretary shall develop
5	and commence operation of a rail spur originating in Lin-
6	coln County, Nevada, and terminating at the interim stor-
7	age facility sites. The Secretary shall acquire rights-of-way
8	within the corridor designated in subsection (b) as pro-
9	vided in this section and shall construct and operate, or
10	cause to be constructed and operated, a railroad and such
11	facilities as are required to transport spent nuclear fuel
12	and high-level radioactive waste from existing rail systems
13	to the interim storage facility and the repository.
14	"(b) ROUTE DESIGNATION.—
15	"(1) RIGHTS-OF-WAY AND FACILITIES. The
16	Secretary shall acquire such rights-of-way and de-
17	velop such facilities within the corridor (referred to
18	as the 'Modified Caliente Route') depicted on the
19	map dated July 23, 1995 and on file with the Sec-
20	retary.
21	"(2) RECOMMENDATIONS.—The Secretary shall
22	consider specific alignment proposals for the
23	Caliente route made by the State of Nevada and the
24	units of local government within whose jurisdiction
25	passes such route.

1	"(3) NOTICE AND DESCRIPTION.—Within 6
2	months of the date of the enactment of the Nuclear
3	Waste Policy Act of 1995, the Secretary shall—
4	"(A) publish in the Federal Register a no-
5	tice containing a legal description of the cor-
6	ridor; and
7	"(B) file copies of the map referred to in
8	paragraph (1) and the legal description of the
9	corridor with the Congress, the Secretary of the
10	Interior, the Governor of Nevada, the Board of
11	Lincoln County Commissioners, the Board of
12	Nye County Commissioners, and the Archivist
13	of the United States.
14	"(4) Construction.—The map and legal de-
15	scription referred to in paragraph (3) shall have the
16	same force and effect as if they were included in this
17	Act. The Secretary may correct clerical and typo-
18	graphical errors in the map and legal description
19	and make minor adjustments in the boundaries of
20	the corridor.
21	"(c) WITHDRAWAL AND RESERVATION.—
22	"(1) Public Lands.—Subject to valid existing
23	rights, the public lands depicted on such map are
24	withdrawn from all forms of entry, appropriation,
25	and disposal under the public land laws, including

the mineral leasing laws, the geothermal laws, the material sale laws, and the mining laws.

- "(2) ADMINISTRATIVE JURISDICTION.—Administrative jurisdiction of such land is transferred from the Secretary of the Interior to the Secretary.
- "(3) RESERVATION.—Such lands are reserved for the use of the Secretary for the construction and operation of such transportation facilities and associated activities under this title.
- "(4) Memorandum of understanding.—The Secretary may also enter into a memorandum of understanding with the head of any other department having administrative jurisdiction over other Federal lands used for purposes of the corridor referred to in this section.

"(d) National Environmental Policy Act.—

"(1) PRELIMINARY DECISIONMAKING ACTIVITIES.—The Secretary's activities in connection with the designation of a route and the acquisition of rights-of-way under this section shall be considered preliminary decisionmaking activities. Such activities shall not require the preparation of an environmental impact statement under section 102(2)(C) of the National Environmental Policy Act of 1969 (42 U.S.C. 4332(2)(C)), or any environmental review

under subparagraph (E) or (F) of section 102(2) of such Act, and shall not be delayed pending completion of the environmental impact statement required under paragraph (2).

tion and operation of transportation facilities authorized by subsection (a) within the corridor shall constitute a major Federal action significantly affecting the quality of the human environment for purposes of the National Environmental Policy Act of 1969. The Secretary shall prepare an environmental impact statement on the construction and operation of such facilities prior to commencement of construction. In preparing such statement, the Secretary shall adopt, to the extent practicable, relevant environmental reports that have been developed by other Federal and State agencies.

"(3) Considerations. For purposes of complying with the requirements of the National Environmental Policy Act of 1969 and this section, the Secretary need not consider the need for the development or improvement of transportation facilities, the timing of the initial availability of the transportation facilities, alternative routes, or alternative means of transportation.

- 1 "(e) Construction.—Notwithstanding any State or
- 2 Federal statute, regulation or orders to the contrary, or
- 3 the pendency of any judicial proceeding, the Secretary
- 4 shall be authorized to commence construction of transpor-
- 5 tation facilities upon compliance with the requirements of
- 6 subsections (a) through (d). No court shall have jurisdic-
- 7 tion to enjoin the construction of the transportation facili-
- 8 ties authorized by this section except upon its entry of a
- 9 final order that the construction is not in accord with the
- 10 provisions of applicable law.
- 11 "(f) Exemption.—Neither the Secretary nor any
- 12 person constructing or operating railroad facilities under
- 13 contract with the Secretary under this section shall be con-
- 14 sidered a rail earrier within the meaning of section
- 15 10102(22) of title 49, United States Code, and shall not
- 16 be subject to the jurisdiction of the Interstate Commerce
- 17 Commission.
- 18 "SEC. 202. INTERMODAL TRANSFER.
- 19 "(a) Before Access.—Until such time as direct rail
- 20 access is available to the interim storage facility site, the
- 21 Secretary shall utilize heavy-haul truck transport to move
- 22 spent nuclear fuel and high-level radioactive waste from
- 23 the mainline rail line at Caliente, Nevada, to the interim
- 24 storage facility site.

- 1 "(b) CAPABILITY DATE.—The Secretary shall de-
- 2 velop the capability to commence rail to truck intermodal
- 3 transfer at Caliente, Nevada, no later than January 31,
- 4 1998. Intermodal transfer and related activities are inci-
- 5 dental to the interstate transportation of spent nuclear
- 6 fuel and high-level radioactive waste.
- 7 "(e) Acquisitions.—The Secretary shall acquire
- 8 lands and rights-of-way necessary to commence intermodal
- 9 transfer at Caliente, Nevada.
- 10 "(d) Replacements.—The Secretary shall acquire
- 11 and develop on behalf of, and dedicate to, the City of
- 12 Caliente, Nevada, parcels of land and right-of-way as re-
- 13 quired to facilitate replacement of land and city
- 14 wastewater disposal activities necessary to commence
- 15 intermodal transfer pursuant to this Act. Replacement of
- 16 land and city wastewater disposal activities shall occur no
- 17 later than January 31, 1998.
- 18 "(e) NOTICE AND MAP.—Within 6 months of the
- 19 date of enactment of the Nuclear Waste Policy Act of
- 20 1995, the Secretary shall—
- 21 "(1) publish in the Federal Register a notice
- 22 containing a legal description of the sites and rights-
- 23 of-way to be acquired under this subsection; and
- 24 "(2) file copies of a map of such sites and
- 25 rights-of-way with the Congress, the Secretary of the

- 1 Interior, the State of Nevada, the Archivist of the
- 2 United States, the Board of Lincoln County Com-
- 3 missioners, the Board of Nye County Commis-
- 4 sioners, and the Caliente City Council.
- 5 Such map and legal description shall have the same force
- 6 and effect as if they were included in this Act. The Sec-
- 7 retary may correct elerical and typographical errors and
- 8 legal descriptions and make minor adjustments in the
- 9 boundaries.
- 10 "(f) Improvements.—The Secretary shall make im-
- 11 provements to existing roadways selected for heavy-haul
- 12 truck transport between Caliente, Nevada, and the interim
- 13 storage facility site as necessary to facilitate year-round
- 14 safe transport of spent nuclear fuel and high-level radio-
- 15 active waste.
- 16 "(g) National Environmental Policy Act.—The
- 17 Secretary's activities in connection with the development
- 18 of intermodal transfer capability and improvements to ex-
- 19 isting roadways pursuant to this section shall be consid-
- 20 ered preliminary decisionmaking activities. Notwithstand-
- 21 ing any other law, such activities shall not require the
- 22 preparation of an environmental impact statement under
- 23 section 102(2)(C) of the National Environmental Policy
- 24 Act of 1969 (42 U.S.C. 4332(2)(C)), or any environmental

- 1 review under subparagraph (E) or (F) of section 102(2)
- 2 of such Act.
- 3 "(h) Local Government Involvement.—The
- 4 Commission shall enter into a memorandum of under-
- 5 standing with the City of Caliente and Lincoln County,
- 6 Nevada, to provide advice to the Commission regarding
- 7 intermodal transfer and to facilitate on-site representa-
- 8 tion. Reasonable expenses of such representation shall be
- 9 paid by the Secretary.

10 "SEC. 203. TRANSPORTATION PLANNING.

- 11 "(a) Transportation Readiness.—The Secretary
- 12 shall take those actions that are necessary and appropriate
- 13 to ensure that the Secretary is able to accept spent nuclear
- 14 fuel and high-level radioactive waste beginning not later
- 15 than January 31, 1998, and transport such fuel or waste
- 16 to mainline transportation facilities. As soon as is prac-
- 17 ticable following enactment of this Act, the Secretary shall
- 18 analyze each specific facility designated by contract hold-
- 19 ers in the order of priority established in the acceptance
- 20 schedule, and develop a logistical plan to assure the Sec-
- 21 retary's ability to transport spent nuclear fuel and high-
- 22 level radioactive waste.
- 23 "(b) Transportation Planning.—In conjunction
- 24 with the development of the logistical plan in accordance
- 25 with subsection (a), the Secretary shall update and mod-

- 1 ify, as necessary, the Secretary's transportation institu-
- 2 tional plans to ensure that institutional issues are ad-
- 3 dressed and resolved on a schedule to support the com-
- 4 mencement of transportation of spent nuclear fuel and
- 5 high-level radioactive waste to the interim storage facility
- 6 no later than January 31, 1998. Among other things, such
- 7 planning shall provide a schedule and process for address-
- 8 ing and implementing, as necessary, transportation rout-
- 9 ing plans, transportation contracting plans, transportation
- 10 training in accordance with section 203; and transpor-
- 11 tation tracking programs.
- 12 "SEC. 204. TRANSPORTATION REQUIREMENTS.
- 13 "(a) Package Certification.—No spent nuclear
- 14 fuel or high-level radioactive waste may be transported by
- 15 or for the Secretary under this Act except in packages that
- 16 have been certified for such purposes by the Commission.
- 17 "(b) STATE NOTIFICATION.—The Secretary shall
- 18 abide by regulations of the Commission regarding advance
- 19 notification of State and local governments prior to trans-
- 20 portation of spent nuclear fuel or high-level radioactive
- 21 waste under this Act.
- 22 "(e) Technical Assistance.—The Secretary shall
- 23 provide technical assistance and funds to States, affected
- 24 units of local government, and Indian tribes through
- 25 whose jurisdiction the Secretary plans to transport sub-

- 1 stantial amounts of spent nuclear fuel or high-level radio-
- 2 active waste for public safety officials of appropriate units
- 3 of local government. Training shall cover procedures re-
- 4 quired for safe routine transportation of these materials,
- 5 as well as procedures for dealing with emergency response
- 6 situations. The Secretary's duty to provide technical and
- 7 financial assistance under this subsection shall be limited
- 8 to amounts specified in annual appropriations.
- 9 "(d) Use of Private Carriers.—The Secretary, in
- 10 providing for the transportation of spent nuclear fuel
- 11 under this Act, shall utilize by contract private industry
- 12 to the fullest extent possible in each aspect of such trans-
- 13 portation. The Secretary shall use direct Federal services
- 14 for such transportation only upon a determination by the
- 15 Secretary of Transportation, in consultation with the Sec-
- 16 retary, that private industry is unable or unwilling to pro-
- 17 vide such transportation services at a reasonable cost.
- 18 "(e) Transfer of Title.—Acceptance by the Sec-
- 19 retary of any spent nuclear fuel or high-level radioactive
- 20 waste shall constitute a transfer of title to the Secretary.
- 21 "SEC. 205. INTERIM STORAGE.
- 22 "(a) Authorization.—The Secretary shall design,
- 23 construct, and operate a facility for the interim storage
- 24 of spent nuclear fuel and high-level radioactive waste at
- 25 the interim storage facility site. The interim storage facil-

- 1 ity shall be subject to licensing pursuant to the Atomic
- 2 Energy Act of 1954 in accordance with the Commission's
- 3 regulations governing the licensing of independent spent
- 4 fuel storage installations, which regulations shall be
- 5 amended by the Commission as necessary to implement
- 6 the provisions of this Act. The interim storage facility
- 7 shall commence operation in phases by January 31, 1998.

8 "(b) DESIGN.—

"(1) The interim storage facility shall be designed in two phases in order to commence operations no later than January 31, 1998. The design of the interim storage facility shall provide for the use of technologies, licensed, approved, or certified by the Commission for use at the interim storage facility as necessary to ensure compatibility between the interim storage facility and contract holders' spent nuclear fuel and facilities, and to facilitate the Secretary's ability to meet the Secretary's obligations under this Act.

"(2) The Secretary shall consent to an amendment to the contracts to provide for reimbursement to contract holders for transportable storage systems purchased by contract holders if the Secretary determines that it is cost effective to use such transportable storage systems as part of the integrated man-

agement system, provided that the Secretary shall not be required to expend any funds to modify contract holders' storage or transport systems or to seek additional regulatory approvals in order to use such systems.

"(c) Licensing.

"(1) Phases.—The interim storage facility shall be licensed by the Commission in two phases in order to commence operations no later than January 31, 1998.

"(2) FIRST PHASE.—No later than 12 months after the date of enactment of the Nuclear Waste Policy Act of 1995, the Secretary shall submit to the Commission an application for a license for the first phase of the interim storage facility. The Environmental Report and Safety Analysis Report submitted in support of such license application shall be consistent with the scope of authority requested in the license application. The license issued for the first phase of the interim storage facility shall have a term of 20 years and shall be renewable for additional terms upon application of the Secretary. The interim storage facility licensed in the first phase shall have a capacity of 20,000 MTU. The Commission shall issue a final decision granting or denying

the application for the first phase license no later than 16 months from the date of the submittal of the application for such license.

months after the date of enactment of the Nuclear Waste Policy Act of 1995, the Secretary shall submit to the Commission an application for a license for the second phase interim storage facility. The license for the second phase facility shall authorize a storage capacity of 100,000 MTU. The license for the second phase shall have an initial term of up to 100 years, and shall be renewable for additional terms upon application of the Secretary. The second phase of the interim storage facility shall commence operations no later than December 31, 2002.

"(d) Additional Authority.—

"(1) Construction.—For purposes of complying with subsection (a), the Secretary may commence site preparation for the interim storage facility as soon as practicable after the date of enactment of the Nuclear Waste Policy Act of 1995 and shall commence construction of each phase of the interim storage facility subsequent to submittal of the license application for such phase except that the Commission shall issue an order suspending such

construction at any time if the Commission determines that such construction poses an unreasonable risk to public health and safety or the environment. The Commission shall terminate all or part of such order upon a determination that the Secretary has taken appropriate action to eliminate such risk.

"(2) Facility USE.—Notwithstanding any otherwise applicable licensing requirement, the Secretary may utilize any facility owned by the Federal Government on the date of enactment of the Nuclear Waste Policy Act of 1995 and within the boundaries of the interim storage facility site, in connection with an imminent and substantial endangerment to public health and safety at the interim storage facility.

"(3) ACCEPTANCE OF FUEL AND WASTE.—Subject to paragraph (h), once the Secretary has achieved the annual acceptance rate for spent nuclear fuel from civilian nuclear power reactors established pursuant to the contracts executed prior to the date of enactment of the Nuclear Waste Policy Act of 1995, the Secretary shall accept, in an amount not greater than 25 percent of the difference between such acceptance rate and the annual acceptance rate for spent nuclear fuel from civilian nuclear

1	power reactors established under section 507(a), the
2	following radioactive materials:
3	"(A) spent nuclear fuel or high-level radio-
4	active waste of domestic origin from civilian nu-
5	clear power reactors that have permanently
6	ceased operation on the date of enactment of
7	the Nuclear Waste Policy Act of 1995;
8	"(B) spent nuclear fuel from foreign re-
9	search reactors, as necessary to promote non-
10	proliferation objectives; and
11	"(C) spent nuclear fuel, including spent
12	nuclear fuel from naval reactors, and high-level
13	radioactive waste from atomic energy defense
14	activities.
15	"(e) National Environmental Policy Act of
16	1969.
17	"(1) Preliminary Decisionmaking activi-
18	TIES.—The Secretary's activities under this section,
19	including the selection of a site for the interim stor-
20	age facility, the preparation and submittal of a li-
21	cense application and supporting documentation, the
22	construction and operation of any facility, and facil-
23	ity use pursuant to paragraph (d)(2) of this section
24	shall be considered preliminary decisionmaking ac-
25	tivities. No such activity shall require the prepara-

1	tion of an environmental impact statement under
2	section 102(2)(C) of the National Environmental
3	Policy Act of 1969 (42 U.S.C. 4332(2)(C)) or re-
4	quire any environmental review under subparagraph
5	(E) or (F) of such Act.
6	"(2) Environmental impact statement.—
7	"(A) FINAL DECISION.—A final decision
8	by the Commission to grant or deny a license
9	application for the first or second phase of the
10	interim storage facility shall be accompanied by
11	an environmental impact statement prepared
12	under section 102(2)(C) of the National Envi-
13	ronmental Policy Act of 1969 (42 U.S.C.
14	4332(2)(C)). In preparing and environmental
15	impact statement, the Commission—
16	"(i) shall ensure that the scope of the
17	Environmental Impact Statement is con-
18	sistent with the scope of the licensing ac-
19	tion; and
20	"(ii) shall analyze the impacts of the
21	transportation of spent nuclear fuel and
22	high-level radioactive waste to the interim
23	storage facility in a generic manner.
24	"(B) Considerations.—Such environ-
25	mental impact statement shall not consider—

1	"(i) the need for the interim storage
2	facility, including any individual compo-
3	nent thereof;
4	"(ii) the time of the initial availability
5	of the interim storage facility;
6	"(iii) any alternatives to the storage
7	of spent nuclear fuel and high-level radio-
8	active waste at the interim storage facility;
9	"(iv) any alternatives to the site of
10	the facility as designated by the Secretary
11	in accordance with subsection (a);
12	"(v) any alternatives to the design cri-
13	teria for such facility or any individual
14	component thereof, as specified by the Sec-
15	retary in the license application; or
16	"(vi) the environmental impacts of the
17	storage of spent nuclear fuel and high-level
18	radioactive waste at the interim storage fa-
19	cility beyond the initial term of the license
20	or the term of the renewal period for which
21	a license renewal application is made.
22	"(f) JUDICIAL REVIEW.—Judicial review of the Com-
23	mission's environmental impact statement under the Na-
24	tional Environmental Policy Act of 1969 (42 U.S.C. 4321
25	et seq.) shall be consolidated with judicial review of the

- 1 Commission's licensing decision. No court shall have juris-
- 2 diction to enjoin the construction or operation of the in-
- 3 terim storage facility prior to its final decision on review
- 4 of the Commission's licensing action.
- 5 "(g) Waste Confidence.—The Secretary's obliga-
- 6 tion to construct and operate the interim storage facility
- 7 in accordance with this section and the Secretary's obliga-
- 8 tion to develop an integrated management system in ac-
- 9 cordance with the provisions of this Act, shall provide suf-
- 10 ficient and independent grounds for any further findings
- 11 by the Commission of reasonable assurance that spent nu-
- 12 clear fuel and high-level radioactive waste will be disposed
- 13 of safely and on a timely basis for purposes of the Com-
- 14 mission's decision to grant or amend any license to operate
- 15 any eivilian nuclear power reactor under the Atomic En-
- 16 ergy Act of 1954 (42 U.S.C. 2011, et seq.).
- 17 "(h) STORAGE OF OTHER SPENT NUCLEAR FUEL
- 18 AND HIGH-LEVEL RADIOACTIVE WASTE.—No later than
- 19 18 months following the date of enactment of the Nuclear
- 20 Waste Policy Act of 1995, the Commission shall, by rule,
- 21 establish criteria for the storage in the interim storage fa-
- 22 eility of fuel and waste listed in paragraph (d)(3) (A)
- 23 through (C), to the extent such criteria are not included
- 24 in regulations issued by the Commission and existing on
- 25 the date of enactment of the Nuclear Waste Policy Act

- 1 of 1995. Following establishment of such criteria, the Sec-
- 2 retary shall seek authority, as necessary, to store fuel and
- 3 waste listed in paragraph (d)(3) (A) through (C) at the
- 4 interim storage facility. None of the activities carried out
- 5 pursuant to this paragraph shall delay, or otherwise affect,
- 6 the development, construction, licensing, or operation of
- 7 the interim storage facility.
- 8 "(i) Savings Clause.—The Commission shall, by
- 9 rule, establish procedures for the licensing of any tech-
- 10 nology for the dry storage of spent nuclear fuel by rule
- 11 and without, to the maximum extent possible, the need
- 12 for site-specific approvals by the Commission. Nothing in
- 13 this Act shall affect any such procedures, or any licenses
- 14 or approvals issued pursuant to such procedures in effect
- 15 on the date of enactment.

16 "SEC. 206. PERMANENT DISPOSAL.

- 17 "(a) SITE CHARACTERIZATION.—
- 18 "(1) Guidelines promul-
- 19 gated by the Secretary and published at 10 CFR
- 20 part 960 are annulled and revoked and the Sec-
- 21 retary shall make no assumptions or conclusions
- 22 about the licensability of the Yucca Mountain site as
- 23 a repository by reference to such guidelines.
- 24 "(2) SITE CHARACTERIZATION ACTIVITIES.—
- 25 The Secretary shall earry our appropriate site char-

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acterization activities at the Yucca Mountain site in accordance with the Secretary's program approach to site characterization. The Secretary shall modify or eliminate those site characterization activities designed only to demonstrate the suitability of the site under the guidelines referenced in paragraph (1).

"(3) SCHEDULE.—Consistent with the schedules set forth in the program approach, as modified to be consistent with the Nuclear Waste Policy Act of 1995, the Secretary shall apply to the Commission for authorization to construct a repository. If, at any time prior to the filing of such application, the Secretary determines that the Yucca Mountain site cannot satisfy the Commission's regulations applicable to the licensing of a geologic repository, the Secretary shall terminate site characterization activities at the site, notify Congress and the State of Nevada of the Secretary's determination and the reasons therefor, and recommend to Congress not later than 6 months after such determination further actions, including the enactment of legislation, that may be needed to manage the Nation's spent nuclear fuel and high-level radioactive waste.

"(4) MAXIMIZING CAPACITY.—In developing an application for authorization to construct the reposi-

1	tory, the Secretary shall seek to maximize the capac-
2	ity of the repository, in the most cost-effective man-
3	ner, consistent with the need for disposal capacity.
4	"(b) Licensing.—Upon the completion of any licens-
5	ing proceeding for the first phase of the interim storage
6	facility, the Commission shall amend its regulations gov-
7	erning the disposal of spent nuclear fuel and high-level ra-
8	dioactive waste in geologie repositories to the extent nec-
9	essary to comply with this Act. Subject to subsection (c),
10	such regulations shall provide for the licensing of the re-
11	pository according to the following procedures:
12	"(1) Construction Authorization.—The
13	Commission shall grant the Secretary a construction
14	authorization for the repository upon determining
15	that there is reasonable assurance that spent nuclear
16	fuel and high-level radioactive waste can be disposed
17	of in the repository—
18	"(A) in conformity with the Secretary's ap-
19	plication, the provisions of this Act, and the
20	regulations of the Commission;
21	"(B) without unreasonable risk to the
22	health and safety of the public; and
23	"(C) consistent with the common defense
24	and security.

1	"(2) License.—Following substantial comple-
2	tion of construction and the filing of any additional
3	information needed to complete the license applica-
4	tion, the Commission shall issue a license to dispose
5	of spent nuclear fuel and high-level radioactive waste
6	in the repository if the Commission determines that
7	the repository has been constructed and will
8	operate—
9	"(A) in conformity with the Secretary's ap-
10	plication, the provisions of this Act, and the
11	regulations of the Commission;
12	"(B) without unreasonable risk to the
13	health and safety of the public; and
14	"(C) consistent with the common defense
15	and security.
16	"(3) Closure.—After emplacing spent nuclear
17	fuel and high level radioactive waste in the reposi-
18	tory and collecting sufficient confirmatory data on
19	repository performance to reasonably confirm the
20	basis for repository closure consistent with the Com-
21	mission's regulations applicable to the licensing of a
22	repository, as modified in accordance with this Act,
23	the Secretary shall apply to the Commission to

amend the license to permit permanent elosure of

the repository. The Commission shall grant such li-

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1	cense amendment upon finding that there is reason-
2	able assurance that the repository can be perma-
3	nently elosed—
4	"(A) in conformity with the Secretary's ap-
5	plication to amend the license, the provisions of
6	this Act, and the regulations of the Commis-
7	sion;
8	"(B) without unreasonable risk to the
9	health and safety of the public; and
10	"(C) consistent with the common defense
11	and security.
12	"(4) Post-closure.—The Secretary shall take
13	those actions necessary and appropriate at the
14	Yucca Mountain site to prevent any activity at the
15	site subsequent to repository closure that poses an
16	unreasonable risk of—
17	"(A) breaching the repository's engineered
18	or geologie barriers; or
19	"(B) increasing the exposure of individual
20	members of the public to radiation beyond the
21	release standard established in subsection
22	(d)(1).
23	"(c) Modification of Repository Licensing
24	PROCEDURE.—The Commission's regulations shall pro-
25	vide for the modification of the repository licensing proce-

- dure, as appropriate, in the event that the Secretary seeks a license to permit the emplacement in the repository, on a retrievable basis, of only that quantity of spent nuclear fuel or high-level radioactive waste that is necessary to 4 provide the Secretary with sufficient confirmatory data on repository performance to reasonably confirm the basis for repository closure consistent with applicable regulations. 8 "(d) LICENSING STANDARDS.—Notwithstanding any other provision of law, the Administrator of the Environ-10 mental Protection Agency shall not promulgate, by rule or otherwise, standards for protection of the public from releases of radioactive materials or radioactivity from the repository and any such standards existing on the date of enactment of the Nuclear Waste Policy Act of 1995 15 shall not be incorporated in the Commission's licensing regulations. The Commission's repository licensing determinations for the protection of the public shall be based solely on a finding whether the repository can be operated 18 in conformance with the overall system performance standard established in paragraph (1)(A), applied in accordance with the provisions of paragraph (1)(B). The 21 Commission shall amend its regulations in accordance with subsection (b) to incorporate each of the following licensing standards:
- 25 <u>"(1) Standard.</u>—

1	"(A) ESTABLISHMENT OF OVERALL SYS-
2	TEM PERFORMANCE STANDARD.—The standard
3	for protection of the public from release of ra-
4	dioactive material or radioactivity from the re-
5	pository shall prohibit releases that would ex-
6	pose an average member of the general popu-
7	lation in the vicinity of the Yucca Mountain site
8	to an annual dose in excess of 100 millirems
9	unless the Commission determines by rule, con-
10	sidering, in conjunction with the requirements
11	of this section, and, as appropriate, the advice
12	provided by the National Research Council in
13	its report Technical Bases for Yucca Mountain
14	Standards prepared pursuant to section 801 of
15	the Energy Policy Act of 1992 (Public Law
16	102-486), that such standard would constitute
17	an unreasonable risk to health and safety and
18	establishes by rule another standard which will
19	protect health and safety. Such standard shall
20	constitute an overall system performance stand-
21	ard.
22	"(B) APPLICATION OF OVERALL SYSTEM
23	PERFORMANCE STANDARD.—
24	"(i) The licensing basis shall be a
25	finding by the Commission that it has rea-

sonable assurance that for the first 1,000
years following the commencement of repository operations, the overall system performance standard will be met based on a
deterministic and probabilistic evaluations,
as appropriate of the overall performance
of the disposal system.

"(ii) The Commission, to provide an understanding of the long-term performance of the repository, for the period commencing after the first 1,000 years of operation of the repository and terminating at 10,000 years after the commencement of operation of the repository, shall analyze the overall system performance through the use of a probabilistic integrated performance model that uses best estimate assumptions, data, and methods.

"(iii) The Commission shall not consider catastrophic events where the health consequences of individual events themselves can be reasonably assumed to exceed the health consequences due to the impact of the events on repository performance.

1	"(iv) For the purpose of assessing
2	doses to individuals living in the future,
3	the Commission shall assume the individ-
4	uals live in a society with agricultural
5	practices, eating habits, and other relevant
6	social characteristics similar to those of
7	present-day U.S. society. Extremes in so-
8	eial behavior, eating habits, or other rel-
9	evant practices or characteristics shall not
10	be considered.
11	"(v) For the purpose of this section,

"(v) For the purpose of this section, an average member of the general population in the vicinity of the Yucca Mountain site means a person whose physiology, age, general health, agricultural practices, eating habits, and social behavior represent the average for persons living in the vicinity of the site.

"(2) Human intrusion.—The Commission shall assume that, following repository closure, the inclusion of engineered barriers and the Secretary's post-closure actions at the Yucca Mountain site in accordance with subsection (b)(4), shall be sufficient to—

"(A) prevent any human activity at the site that poses an unreasonable risk of breaching the repository's engineered or geologic barriers; and

"(B) prevent any increase in the exposure of individual members of the public to radiation beyond allowable limits as specified in paragraph (1).

"(e) NATIONAL ENVIRONMENTAL POLICY ACT.—

"(1) Submission of statement.—Construction and operation of the repository shall be considered a major Federal action significantly affecting the quality of the human environment for purposes of the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.). The Secretary shall submit an environmental impact statement on the construction and operation of the repository to the Commission with the license application and shall supplement such environmental impact statement as appropriate.

"(2) Considerations.—For purposes of complying with the requirements of the National Environmental Policy Act of 1969 and this section, the Secretary shall not consider in the environmental impact statement the need for the repository, alter-

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native sites or designs for the repository, the time of the initial availability of the repository, or any alternatives to the isolation of spent nuclear fuel and high-level radioactive waste in a repository.

"(3) Adoption by commission.—The Secretary's environmental impact statement and any supplements thereto shall, to the extent practicable, be adopted by the Commission in connection with the issuance by the Commission of a construction authorization under subsection (b)(1), a license under subsection (b)(2), or a license amendment under subsection (b)(3). To the extent such statement or supplement is adopted by the Commission, such adoption shall be deemed to also satisfy the responsibilities of the Commission under the National Environmental Policy Act of 1969, and no further consideration shall be required, except that nothing in this subsection shall affect any independent responsibilities of the Commission to protect the public health and safety under the Atomic Energy Act of 1954. In any such statement or supplement prepared with respect to the repository, the Commission shall not consider the need for a repository, the time of initial availability of the repository, alternate sites or designs for the repository, or any alternatives to

1 the isolation of spent nuclear fuel and high-level ra-2 dioactive waste in a repository. 3 "(f) JUDICIAL REVIEW.—No court shall have jurisdiction to enjoin issuance of the Commission repository 5 licensing regulations prior to its final decision on review of such regulations. 6 7 "SEC. 207. LAND WITHDRAWAL. 8 "(a) WITHDRAWAL AND RESERVATION.— 9 "(1) WITHDRAWAL.—Subject to valid existing 10 rights, the interim storage facility site and the 11 Yucca Mountain site, as described in subsection (b), are withdrawn from all forms of entry, appropria-12 13 tion, and disposal under the public land laws, includ-14 ing the mineral leasing laws, the geothermal leasing 15 laws, the material sale laws, and the mining laws. "(2) JURISDICTION.—Jurisdiction of any land 16 17 within the interim storage facility site and the Yucca 18 Mountain site managed by the Secretary of the Interior or any other Federal officer is transferred to the 19 20 Secretary. 21 "(3) RESERVATION.—The interim storage facil-22 ity site and the Yucea Mountain site are reserved for 23 the use of the Secretary for the construction and op-

eration, respectively, of the interim storage facility

1	and the repository and activities associated with the
2	purposes of this title.
3	"(b) Land Description.—
4	"(1) Boundaries.—The boundaries depicted
5	on the map entitled 'Interim Storage Facility Site
6	Withdrawal Map,' dated July 28, 1995, and on file
7	with the Secretary, are established as the boundaries
8	of the Interim Storage Facility site.
9	"(2) Boundaries.—The boundaries depicted
10	on the map entitled 'Yucca Mountain Site With-
11	drawal Map,' dated July 28, 1995, and on file with
12	the Secretary, are established as the boundaries of
13	the Yucca Mountain site.
14	"(3) NOTICE AND MAPS.—Within 6 months of
15	the date of the enactment of the Nuclear Waste Pol-
16	iey Act of 1995, the Secretary shall—
17	"(A) publish in the Federal Register a no-
18	tice containing a legal description of the interim
19	storage facility site; and
20	"(B) file copies of the maps described in
21	paragraph (1), and the legal description of the
22	interim storage facility site with the Congress,
23	the Secretary of the Interior, the Governor of
24	Nevada, and the Archivist of the United States.

1	"(4) NOTICE AND MAPS.—Concurrent with the
2	Secretary's application to the Commission for au-
3	thority to construct the repository, the Secretary
4	shall—
5	"(A) publish in the Federal Register a no-
6	tice containing a legal description of the Yucca
7	Mountain site; and
8	"(B) file copies of the maps described in
9	paragraph (2), and the legal description of the
10	Yucca Mountain site with the Congress, the
11	Secretary of the Interior, the Governor of Ne-
12	vada, and the Archivist of the United States.
13	"(5) Construction.—The maps and legal de-
14	scriptions of the interim storage facility site and the
15	Yucca Mountain site referred to in this subsection
16	shall have the same force and effect as if they were
17	included in this Act. The Secretary may correct eler-
18	ical and typographical errors in the maps and legal
19	descriptions and make minor adjustments in the
20	boundaries of the sites.
21	"TITLE III—STATE AND LOCAL RELATIONS
22	"SEC. 301. FINANCIAL ASSISTANCE.
23	"(a) Grants.—The Secretary shall make grants to
24	the State of Nevada and any affected unit of local govern-

1	ment for purposes of enabling such State or affected unit
2	of local government—
3	"(1) to review activities taken with respect to
4	the Yucca Mountain site for purposes of determining
5	potential economic, social, public health and safety,
6	and environmental impacts of the integrated man-
7	agement system on such State, or affected unit of
8	local government and its residents;
9	"(2) to develop a request for impact assistance
10	under subsection (c);
11	"(3) to engage in any monitoring, testing, or
12	evaluation activities with regard to such site;
13	"(4) to provide information to Nevada residents
14	regarding any activities of such State, the Secretary,
15	or the Commission with respect to such site; and
16	"(5) to request information from, and make
17	comments and recommendations to, the Secretary
18	regarding any activities taken with respect to such
19	site.
20	"(b) Salary and Travel Expenses.—Any salary
21	or travel expense that would ordinarily be incurred by the
22	State of Nevada or any affected unit of local government
23	may not be considered eligible for funding under this sec-
24	tion.
25	"(c) Financial and Technical Assistance.—

"(1) Assistance requests.—The Secretary shall offer to provide financial and technical assistance to the State of Nevada, and any affected unit of local government requesting such assistance. Such assistance shall be designed to mitigate the impact on such State or affected unit of local government of the development of the integrated management system.

"(2) REPORT. The State of Nevada and any affected unit of local government may request assistance under this section by preparing and submitting to the Secretary a report on the economic, social, public health and safety, and environmental impacts that are likely to result from activities of the integrated management system.

"(d) OTHER ASSISTANCE.—

"(1) Taxable amounts.—In addition to financial assistance provided under this subsection, the Secretary shall grant to the State of Nevada and any affected unit of local government an amount each fiscal year equal to the amount such State or affected unit of local government, respectively, would receive if authorized to tax integrated management system activities, as such State or affected unit of local government taxes the non-Federal real property

1	and industrial activities occurring within such State
2	or affected unit of local government.
3	"(2) TERMINATION.—Such grants shall con
4	tinue until such time as all such activities, develop
5	ment, and operations are terminated at such site.
6	"(3) Assistance to nevada and units of
7	LOCAL GOVERNMENT.—
8	"(A) PERIOD.—The State of Nevada or
9	any affected unit of local government may no
10	receive any grant under paragraph (1) after the
11	expiration of the 1-year period following the
12	date on which the Secretary notifies the Gov
13	ernor and legislature of the State of Nevada of
14	the termination of the operation of the inte
15	grated management system.
16	"(B) ACTIVITIES.—The State of Nevada
17	or any affected unit of local government may
18	not receive any further assistance under this
19	section if the integrated management system
20	activities at such site are terminated by the
21	Secretary or if such activities are permanently
22	enjoined by any court.
23	"SEC. 302. STATE CONSULTATION.
24	"(a) Provision of Information.—

The Secretary, the Commission, and other agencies involved in the construction, operation, or regulation of any aspect of the integrated management system in the State of Nevada shall provide to the Governor and legislature of the State of Nevada timely and complete information regarding determinations or plans made with respect to the site characterization, siting, development, design, licensing, construction, operation, regulation, or decommissioning of the facilities associated with the integrated management system.

"(2) Written response.—Upon written request for such information by the Governor or legislature of the State of Nevada, the Secretary shall provide a written response to such request within 30 days of the receipt of such request. Such response shall provide the information requested or, in the alternative, the reasons why the information cannot be so provided. If the Secretary fails to so respond within such 30 days, the Governor or legislature may transmit a formal written objection to such failure to respond to the President. If the President or Secretary fails to respond to such written request within 30 days of the receipt by the President of

- 1 such formal written objection, the Secretary shall
- 2 immediately suspend all activities in such State au-
- 3 thorized by this Act, and shall not renew such activi-
- 4 ties until the Governor or legislature has received
- 5 the written response to such written request re-
- 6 quired by this subsection.
- 7 "(b) Consultation and Cooperation.—The Sec-
- 8 retary shall consult and cooperate with the Governor and
- 9 legislature of the State of Nevada and with the Board of
- 10 Nye County Commissioners in an effort to resolve con-
- 11 cerns regarding public health and safety, environmental,
- 12 and economic impacts of any activities authorized by this
- 13 Act. In carrying out the Secretary's duties under this Act,
- 14 the Secretary shall take such concerns into account to the
- 15 maximum extent feasible and as specified in written agree-
- 16 ments entered into under this section.
- 17 "(e) Continuation.—Written agreements estab-
- 18 lished under section 117(e) of the Nuclear Waste Policy
- 19 Act of 1982 as constituted prior the date of enactment
- 20 of the Nuclear Waste Policy Act of 1995, shall continue
- 21 in effect subsequent to the date of enactment of the Nu-
- 22 clear Waste Policy Act of 1995.
- 23 "(d) On-Site Representative.—The Secretary
- 24 shall offer to the State of Nevada and the unit of local
- 25 government within whose jurisdiction a site for an interim

- 1 storage facility or repository is located under this Act an
- 2 opportunity to designate a representative to conduct onsite
- 3 oversight activities at such site. Reasonable expenses of
- 4 such representatives shall be paid by the Secretary.

5 "SEC. 303. BENEFITS AGREEMENTS.

6 "(a) IN GENERAL.—

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- 7 "(1) SEPARATE AGREEMENTS.—The Secretary
 8 shall offer to enter into separate agreements with
 9 the State of Nevada, Nye County, Nevada, and Lin10 coln County, Nevada, concerning the integrated
 11 management system.
 - "(2) AGREEMENT WITH NEVADA. Any agreement with the State of Nevada under this section shall be negotiated in consultation with any affected units of local government in the State.
 - "(3) AGREEMENT CONTENT.—Any agreement shall contain such terms and conditions, including such financial and institutional arrangements, as the Secretary and agreement entity determine to be reasonable and appropriate and shall contain such provisions as are necessary to preserve any right to participation or compensation of the State of Nevada or affected units of local government, Nye County, Nevada, and Lincoln County, Nevada.

- 1 "(b) AMENDMENT.—An agreement entered into
- 2 under subsection (a) may be amended only with the mu-
- 3 tual consent of the parties to the amendment and termi-
- 4 nated only in accordance with subsection (e).
- 5 "(e) TERMINATION.—The Secretary shall terminate
- 6 an agreement under subsection (a) if any element of the
- 7 integrated management system may not be completed.
- 8 "(d) Limitation.—Only 1 agreement each for the
- 9 State of Nevada, Nye County, Nevada, and Lincoln Coun-
- 10 ty, Nevada, may be in effect at any one time.
- 11 "(e) Judicial Review.—Decisions of the Secretary
- 12 under this section are not subject to judicial review.

13 "SEC. 304. CONTENT OF ACREEMENTS.

- 14 "(a) IN GENERAL.—
- 15 "(1) Schedule.—In addition to the benefits to
- 16 which the State of Nevada or affected units of local
- 17 government are entitled under this title, the Sec-
- 18 retary shall make payments to the party of a bene-
- 19 fits agreement in accordance with the following
- 20 sehedule:

BENEFITS SCHEDULE

(amounts in millions)

Event	State	County
(A) Annual Payments prior to first receipt of		
spent fuel	\$5	\$2.5
(B) Upon first spent fuel receipt	\$10	\$5
(C) Annual payments after first spent fuel receipt		
until closure of facility	\$10	\$5

1	"(2) Definitions.—For purposes of this sec-
2	tion, the term—
3	"(A) 'spent fuel' means high-level radio-
4	active waste or spent nuclear fuel; and
5	"(B) 'first spent fuel receipt' does not in-
6	elude receipt of spent fuel or high-level radio-
7	active waste for purposes of testing or oper-
8	ational demonstration.
9	"(3) Annual payments.—Annual payments
10	prior to first spent fuel receipt under paragraph
11	(1)(A) shall be made on the date of execution of the
12	benefits agreement and thereafter on the anniver-
13	sary date of such execution. Annual payments after
14	the first spent fuel receipt until closure of the facil-
15	ity under paragraph (1)(C) shall be made on the an-
16	niversary date of such first spent fuel receipt.
17	"(4) REDUCTION.—If the first spent fuel pay-
18	ment under paragraph (1)(B) is made within 6
19	months after the last annual payment prior to the
20	receipt of spent fuel under paragraph (1)(A), such
21	first spent fuel payment under paragraph (1)(B)
22	shall be reduced by an amount equal to 1/12 of such
23	annual payment under paragraph (1)(A) for each
24	full month less than 6 that has not clapsed since the

last annual payment for paragraph $(1)(\Lambda)$.

"(5) Lincoln county.—At the conclusion of the 15-year period after the Secretary's first payment to Lincoln County, Nevada, under the benefits schedule in paragraph (1), the payment of funds to such county shall terminate. Such funding as would have been allocated to Lincoln County shall be incorporated into the payment to the State of Nevada under the benefits schedule. Any benefits agreement with the State of Nevada shall be modified to reflect the requirements of paragraph (7).

"(6) RESTRICTION.—Except as provided in paragraph (7), the Secretary may not restrict the purposes for which the payments under this section may be used.

"(7) Transfers.—

"(A) Units of Local Government.—
Any State receiving a payment under this section shall transfer an amount equal to not less than 1/3 of the amount of such payment to affected units of local government of such State.

"(B) PLAN.—A plan for this transfer and appropriate allocation of such portion among such governments shall be included in the benefits agreement under section 303 covering such payments.

1	"(C) DISPUTE.—In the event of a dispute
2	concerning such plan, the Secretary shall re-
3	solve such dispute, consistent with this Act and
4	applicable State law.
5	"(b) Contents.—A benefits agreement under sec-
6	tion 303 shall provide that—
7	"(1) the parties to the agreement shall share
8	with one another information relevant to the licens-
9	ing process for the interim storage facility or reposi-
10	tory, as it becomes available;
11	"(2) the State or affected unit of local govern-
12	ment that is party to such agreement may comment
13	on the development of the integrated management
14	system and on documents required under law or reg-
15	ulations governing the effects of the system on pub-
16	lie health and safety; and
17	"(3) the State or affected unit of local govern-
18	ment may waive its rights, if any, to impact assist-
19	ance under sections 301(a) and 301(e).
20	"(c) Construction.—The signature of the Sec-
21	retary on a valid benefits agreement under section 303
22	shall constitute a commitment by the United States to
23	make payments in accordance with such agreement.

1 "SEC. 305. REVIEW PANEL.

2	"(a) In General.—There shall be established a Re-
3	view Panel consisting of 8 members as follows:
4	"(1) 1 member selected by the Governor of the
5	State of Nevada.
6	"(2) 2 members selected by affected units of
7	local government.
8	"(3) 1 member selected by the Board of Nye
9	County Commissioners.
10	"(4) 1 member selected by the Board of Lincoln
11	County Commissioners.
12	"(5) 1 member to represent persons paying fees
13	under section 401, to be selected by the Secretary.
14	"(6) 1 member to represent other public inter-
15	ests, to be selected by the Secretary.
16	"(7) 1 member to represent contract holders, to
17	be selected by contract holders.
18	"(b) Chairman of the Review Panel
19	shall be selected by the Review Panel from its members.
20	"(e) Terms.—
21	"(1) Members.—The members of the Review
22	Panel shall serve for terms of 4 years each.
23	"(2) Per diem.—Members of the Review Panel
24	who are not full-time employees of the Federal Gov-
25	ernment, shall receive a per diem compensation for
26	each day spent conducting work of the Review

1	Panel, including their necessary travel or other ex-
2	penses while engaged in the work of the Review
3	Panel.
4	"(3) Expenses of the Panel shall
5	be paid by the Secretary.
6	"(d) Duties.—The Review Panel shall—
7	"(1) advise the Secretary on matters relating to
8	the integrated management system including issues
9	relating to design, construction, operation, and de-
10	commissioning of the system;
11	"(2) evaluate performance of the integrated
12	management system as it considers appropriate;
13	"(3) recommend corrective actions to the Sec-
14	retary;
15	"(4) assist in the presentation of State and
16	local perspectives to the Secretary; and
17	"(5) participate in the planning for the review
18	of preoperational data on environmental, demo-
19	graphic, and socioeconomic conditions of the site and
20	the local community.
21	"(e) Information.—The Secretary shall make avail-
22	able promptly any information in the Secretary's posses-
23	sion requested by the Panel or its Chairman.

- 1 "(f) Federal Advisory Committee Act.—The re-
- 2 quirements of the Federal Advisory Committee Act shall
- 3 not apply to a Review Panel established under this title.
- 4 "SEC. 306. CONSIDERATION IN SITING FACILITIES.
- 5 "The Secretary, in siting Federal research projects,
- 6 shall give special consideration to proposals from the State
- 7 of Nevada.
- 8 "SEC. 307. ACCEPTANCE OF BENEFITS.
- 9 "(a) Consent.—The acceptance or use of any of the
- 10 benefits provided under this title, by the State of Nevada
- 11 or any affected unit of local government thereof, shall not
- 12 be deemed to be an expression of consent, express, or de-
- 13 nied, either under the Constitution of the State or any
- 14 law thereof, to the siting of an interim storage facility or
- 15 repository in the State of Nevada, any provision of such
- 16 Constitution or laws to the contrary notwithstanding.
- 17 "(b) Arguments.—Neither the United States nor
- 18 any other entity may assert any argument based on legal
- 19 or equitable estoppel, or acquiescence, or waiver, or con-
- 20 sensual involvement, in response to any decision by the
- 21 State, to oppose the siting in Nevada of an interim storage
- 22 facility or repository premised upon or related to the ac-
- 23 ceptance or use of benefits under this title.
- 24 "(e) Liability -No liability of any nature shall ac-
- 25 erue to be asserted against the State of Nevada, its Gov-

ernor, any official thereof, or any official of any governmental unit thereof, premised solely upon the acceptance or use of benefits under this title. "SEC. 308. RESTRICTIONS ON USE OF FUNDS. 5 "None of the funding provided under this title may 6 be used— 7 "(1) directly or indirectly to influence legislative 8 action on any matter pending before Congress or a 9 State legislature or for any lobbying activity as pro-10 vided in section 1913 of title 18, United States 11 Code; 12 "(2) for litigation purposes; and 13 "(3) to support multistate efforts or other coali-14 tion-building activities inconsistent with the purposes of this Act." 15 "TITLE IV—FUNDING AND ORGANIZATION 16 17 "SEC. 401. PROGRAM FUNDING. 18 "(a) Contracts. 19

19 "(1) AUTHORITY OF SECRETARY.—In the per20 formance of the Secretary's functions under this
21 Act, the Secretary is authorized to enter into con22 tracts with any person who generates or holds title
23 to spent nuclear fuel or high level radioactive waste
24 of domestic origin for the acceptance of title and
25 possession, transportation, interim storage, and dis-

shall provide for payment of fees to the Secretary in the amounts set by the Secretary pursuant to paragraphs (2) and (3). Subsequent to the date of enactment of the Nuclear Waste Policy Act of 1995, the contracts executed under section 302(a) of the Nuclear Waste Policy Act of 1982 shall continue in effect under this Act, provided that the Secretary shall consent to an amendment to such contracts as necessary to implement the provisions of this Act.

"(2) Annual fees.—

"(A) ELECTRICITY. For electricity generated by civilian nuclear power reactors and sold on or after the date of enactment of the Nuclear Waste Policy Act of 1995, the fee under paragraph (1) shall be equal to 1.0 mil per kilowatt hour generated and sold.

"(3) ONE-TIME FEE. For spent nuclear fuel or solidified high-level radioactive waste derived from spent nuclear fuel, which fuel was used to generate electricity in a civilian nuclear power reactor prior to the application of the fee under paragraph (2) to such reactor, the fee shall be the one-time fee established by the Secretary pursuant to section 302(a)(3) of the Nuclear Waste Policy Act of 1982,

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and incorporated in the contracts. Payment of such one-time fee prior to the date of enactment of the Nuclear Waste Policy Act of 1995 shall satisfy the obligation imposed under this paragraph. Any onetime fee paid and collected subsequent to the date of enactment of the Nuclear Waste Policy Act of 1995 pursuant to the contracts, including any interest due pursuant to such contracts, shall be paid to the Nuclear Waste Fund. In paying such a fee, the person delivering spent nuclear fuel or high-level radioactive wastes derived therefrom, to the Secretary shall have no further financial obligation to the Federal Government for the long-term storage and permanent disposal of such spent fuel or high-level radioactive waste.

"(b) ADVANCE CONTRACTING REQUIREMENT.—

"(1) IN GENERAL.—

"(A) LICENSE ISSUANCE AND RENEWAL.— The Commission shall not issue or renew a license to any person to use a utilization or production facility under the authority of section 103 or 104 of the Atomic Energy Act of 1954 (42 U.S.C. 2133, 2134) unless—

1	"(i) such person has entered into a
2	contract under subsection (a) with the Sec-
3	retary; or
4	"(ii) the Secretary affirms in writing
5	that such person is actively and in good

that such person is actively and in good faith negotiating with the Secretary for a contract under this section.

"(B) PRECONDITION.—The Commission, as it deems necessary or appropriate, may require as a precondition to the issuance or renewal of a license under section 103 or 104 of the Atomic Energy Act of 1954 (42 U.S.C. 2133, 2134) that the applicant for such license shall have entered into an agreement with the Secretary for the disposal of spent nuclear fuel and high-level radioactive waste that may result from the use of such license.

"(2) DISPOSAL IN REPOSITORY. Except as provided in paragraph (1), no spent nuclear fuel or high-level radioactive waste generated or owned by any person (other than a department of the United States referred to in section 101 or 102 of title 5, United States Code) may be disposed of by the Secretary in the repository unless the generator or owner of such spent fuel or waste has entered into

a contract under subsection (a) with the Secretary by not later than the date on which such generator owner commences generation of, or takes title to, such spent fuel or waste.

"(3) Assignment.—The rights and duties of a party to a contract entered into under this section may be assignable with transfer of title to the spent nuclear fuel or high-level radioactive waste involved.

"(4) DISPOSAL CONDITIONS.—(A) No spent nuclear fuel or high-level radioactive waste generated or owned by any department of the United States referred to in section 101 or 102 of title 5, United States Code, may be stored or disposed of by the Secretary at an interim storage facility or repository in the integrated management system developed under this Act unless, each fiscal year, such department funds its appropriate portion of the costs of such storage and disposal as determined in the rule-making conducted under section 403 of the Nuclear Waste Policy Act of 1995.

"(B) No spent nuclear fuel from foreign research reactors may be stored or disposed of by the Secretary at an interim storage facility or repository in the integrated management system developed under the Nuclear Waste Policy Act of 1995 unless,

1	each fiscal year, the Federal Government pays the
2	costs associated with such storage and disposal as
3	determined in the rulemaking conducted under sec-
4	tion 403 of the Nuclear Waste Policy Act of 1995.
5	"(c) Nuclear Waste Fund.—
6	"(1) In General.—The Nuclear Waste Fund
7	established in the Treasury of the United States
8	under section 302(e) of the Nuclear Waste Policy
9	Act of 1982 shall continue in effect under this Act
10	and shall consist of—
11	"(A) the existing balance in the Nuclear
12	Waste Fund on the date of enactment of the
13	Nuclear Waste Policy Act of 1995; and
14	"(B) all receipts, proceeds, and recoveries
15	realized under subsections (a), and (e)(3) subse-
16	quent to the date of enactment of the Nuclear
17	Waste Policy Act of 1995, which shall be depos-
18	ited in the Nuclear Waste Fund immediately
19	upon their realization.
20	"(2) USE.—The Secretary may make expendi-
21	tures from the Nuclear Waste Fund, subject to sub-
22	sections (d) and (e), only for purposes of the inte-
23	grated management system.
24	"(3) Administration of nuclear waste
25	FUND.—

1	"(A) IN GENERAL.—The Secretary of the
2	Treasury shall hold the Nuclear Waste Fund
3	and, after consultation with the Secretary, an-
4	nually report to the Congress on the financial
5	condition and operations of the Nuclear Waste
6	Fund during the preceding fiscal year.
7	"(B) Amounts in excess of current
8	NEEDS.—If the Secretary determines that the
9	Nuclear Waste Fund contains at any time
10	amounts in excess of current needs, the Sec-
11	retary may request the Secretary of the Treas-
12	ury to invest such amounts, or any portion of
13	such amounts as the Secretary determines to be
14	appropriate, in obligations of the United
15	States
16	"(i) having maturities determined by
17	the Secretary of the Treasury to be appro-
18	priate to the needs of the Nuclear Waste
19	Fund; and
20	"(ii) bearing interest at rates deter-
21	mined to be appropriate by the Secretary
22	of the Treasury, taking into consideration
23	the current average market yield on out-
24	standing marketable obligations of the

United States with remaining periods to

maturity comparable to the maturities of

such investments, except that the interest

rate on such investments shall not exceed

the average interest rate applicable to existing borrowings.

"(C) Exemption.—Receipts, proceeds.

"(C) EXEMPTION.—Receipts, proceeds, and recoveries realized by the Secretary under this section, and expenditures of amounts from the Nuclear Waste Fund, shall be exempt from annual apportionment under the provisions of subchapter H of chapter 15 of title 31, United States Code.

13 "(d) Prohibition on Use of Appropriations and

14 Nuclear Waste Fund.—The Secretary shall not make

15 expenditures from the Waste Fund or funds appropriated

6 pursuant to section 403, in connection with the develop-

7 ment of storage and transportation systems for spent nu-

8 clear fuel from civilian nuclear power reactors; provided

19 that nothing herein is intended to prevent the Secretary

20 from expending such funds in connection with the procure-

21 ment from private suppliers of such storage and transpor-

22 tation systems or transportation systems that are compat-

23 ible with contract holder facilities and the integrated man-

24 agement system.

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"(e) Appropriations.—

budget for implementation of the Secretary's responsibilities under this Act to the Office of Management and Budget triennially along with the budget of the Department of Energy submitted at such time in accordance with chapter 11 of title 31, United States Code. The budget shall consist of the estimates made by the Secretary of expenditures under this Act and other relevant financial matters for the succeeding 3 fiscal years, and shall be included in the budget of the United States Government. The Secretary may make expenditures from the Waste Fund, subject to appropriations, which shall remain available until expended. Appropriations shall be subject to triennial authorization.

"(2) APPROPRIATIONS FROM NUCLEAR WASTE FUND.—Beginning in fiscal year 2006 and thereafter, funds appropriated from the Nuclear Waste Fund shall not be subject to the allocations for discretionary spending under section 302(a) or 602(a) of the Congressional Budget Act of 1974 or the appropriations committees' suballocations under section 302(b) or 602(b) of such Act.

"SEC. 402. OFFICE OF CIVILIAN RADIOACTIVE WASTE MAN-

- 2 **AGEMENT.**
- 3 "(a) Continuation of the Office of Civilian
- 4 RADIOACTIVE WASTE MANAGEMENT.—The Office of Ci-
- 5 vilian Radioactive Waste Management established under
- 6 section 304(a) of the Nuclear Waste Policy Act of 1982
- 7 as constituted prior to the date of enactment of the Nu-
- 8 clear Waste Policy Act of 1995, shall continue in effect
- 9 subsequent to the date of enactment of the Nuclear Waste
- 10 Policy Act of 1995.
- 11 "(b) Functions of Director.—The Director of the
- 12 Office shall be responsible for earrying out the functions
- 13 of the Secretary under this Act, subject to the general su-
- 14 pervision of the Secretary. The Director of the Office shall
- 15 be directly responsible to the Secretary.
- 16 "SEC. 403. FEDERAL CONTRIBUTION.
- 17 "(a) Allocation.—No later than one year from the
- 18 date of enactment of the Nuclear Waste Policy Act of
- 19 1995, acting pursuant to section 553 of title 5, United
- 20 States Code, the Secretary shall issue a final rule estab-
- 21 lishing the appropriate portion of the costs of managing
- 22 spent nuclear fuel and high-level radioactive waste under
- 23 this Act allocable to the interim storage or permanent dis-
- 24 posal of spent nuclear fuel and high-level radioactive waste
- 25 from atomic energy defense activities and spent nuclear
- 26 fuel from foreign research reactors. The share of costs al-

- 1 locable to the management of spent nuclear fuel and high-
- 2 level radioactive waste from atomic energy defense activi-
- 3 ties and spent nuclear fuel from foreign research reactors
- 4 shall include—
- 5 "(1) an appropriate portion of the costs associ-
- 6 ated with research and development activities with
- 7 respect to development of an interim storage facility
- 8 and repository; and
- 9 "(2) as appropriate, interest on the principal
- amounts due calculated by reference to the appro-
- 11 priate Treasury bill rate as if the payments were
- 12 made at a point in time consistent with the payment
- dates for spent nuclear fuel and high-level radio-
- 14 active waste under the contracts.
- 15 "(b) Appropriation Request.—In addition to any
- 16 request for an appropriation from the Nuclear Waste
- 17 Fund, the Secretary shall request annual appropriations
- 18 from general revenues in amounts sufficient to pay the
- 19 costs of the management of spent nuclear fuel and high-
- 20 level radioactive waste from atomic energy defense activi-
- 21 ties as established under subsection (a).
- 22 "(e) REPORT.—In conjunction with the annual report
- 23 submitted to Congress under section 702, the Secretary
- 24 shall advise the Congress annually of the amount of spent
- 25 nuclear fuel and high-level radioactive waste from atomic

- 1 energy defense activities requiring management in the in-
- 2 tegrated management system.
- 3 "(d) AUTHORIZATION.—There is authorized to be ap-
- 4 propriated to the Secretary, from general revenues, for
- 5 carrying out the purposes of this Act, such sums as may
- 6 be necessary to pay the costs of the management of spent
- 7 nuclear fuel and high-level radioactive waste from atomic
- 8 energy defense activities as established under subsection
- 9 $\frac{(a)}{(a)}$

10 "SEC. 404. BUDGET PRIORITIES.

- 11 "(a) The Secretary.—For purposes of preparing
- 12 annual requests for appropriations for the integrated man-
- 13 agement system and allocating funds among competing re-
- 14 quirements, the Secretary shall allocate funds to the com-
- 15 ponents of the integrated management system in accord-
- 16 ance with the following prioritization:
- 17 "(1) The licensing, construction, and operation
- of the interim storage facility under section 205 and
- development of the transportation capability under
- sections 202, 203 and 204 shall be accorded the
- 21 <u>highest priority.</u>
- 22 "(2) The acquisition of rights of way and the
- 23 construction and operation of the railroad under sec-
- 24 tion 201 shall be accorded the next highest priority.

1	"(3) The licensing, construction, and operation
2	of the repository under section 206 shall be accorded
3	the next highest priority.
4	"(b) The Commission.—For purposes of preparing
5	annual requests for appropriations from the Nuclear
6	Waste Fund and allocating annual appropriations from
7	the Nuclear Waste Fund among competing requirements,
8	the Commission shall allocate funds in accordance with the
9	following prioritization:
10	"(1) The issuance of regulations for and the li-
11	censing of an interim storage facility under section
12	205 and any associated storage and/or transport
13	systems to be used in the integrated management
14	system shall be accorded the highest priority.
15	"(2) The licensing of the repository under sec-
16	tion 206 shall be accorded the next highest priority.
17	"TITLE V—GENERAL AND
18	MISCELLANEOUS PROVISIONS
19	"SEC. 501. COMPLIANCE WITH OTHER LAWS.
20	"The actions authorized by the Nuclear Waste Policy
21	Act of 1995 shall be governed solely in accordance with
22	the provisions of the Atomic Energy Act, the Energy Reor-
23	ganization Act of 1974, the Hazardous Materials Trans-
24	portation Act, the Nuclear Waste Policy Act of 1995, and
25	the regulations issued thereunder. Such activities shall not

1	be subject to any other Federal, State, or local atomic en-
2	ergy, environmental or land use laws, regulations or orders
3	including, but not limited to, those requiring permits, li-
4	censes, rights-of-way, certifications or authorizations, that
5	would otherwise apply to such activities.
6	"SEC. 502. JUDICIAL REVIEW OF AGENCY ACTIONS.
7	"(a) Jurisdiction of the United States Courts
8	OF APPEALS.—
9	"(1) Original and Exclusive Jurisdic-
10	TION.—Except for review in the Supreme Court of
11	the United States, and except as otherwise provided
12	in this Act, the United States courts of appeals shall
13	have original and exclusive jurisdiction over any civil
14	action—
15	"(A) for review of any final decision or ac-
16	tion of the Secretary, the President, or the
17	Commission under this Act;
18	"(B) alleging the failure of the Secretary,
19	the President, or the Commission to make any
20	decision, or take any action, required under this
21	Act;
22	"(C) challenging the constitutionality of
23	any decision made, or action taken, under any
24	provision of this Act; or

pact statement prepared or environmental imsessment pursuant to the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et
seq.) with respect to any action under this Act
or alleging a failure to prepare such statement
with respect to any such action.

"(2) VENUE.—The venue of any proceeding under this section shall be in the judicial circuit in which the petitioner involved resides or has its principal office, or in the United States Court of Appeals for the District of Columbia.

13 "(b) DEADLINE FOR COMMENCING ACTION.—A civil action for judicial review described under subsection (a)(l) 14 may be brought no later than 180 days after the date of 15 the decision or action or failure to act involved, as the ease may be, except that if a party shows that he did not know of the decision or action complained of (or of the failure to act), and that a reasonable person acting under the circumstances would not have known, such party may bring a civil action no later than 180 days after the date 21 such party acquired actual or constructive knowledge or 23 such decision, action, or failure to act.

24 "(c) APPLICATION OF OTHER LAW. The provisions 25 of this section relating to any matter shall apply in lieu

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- 1 of the provisions of any other Act relating to the same
- 2 manner.
- 3 "SEC. 503. LICENSING OF FACILITY EXPANSIONS AND
- 4 TRANSSHIPMENTS.
- 5 "(a) Oral Argument.—In any Commission hearing
- 6 under section 189 of the Atomic Energy Act of 1954 (42
- 7 U.S.C. 2239) on an application for a license, or for an
- 8 amendment to an existing license, filed after January 7,
- 9 1983, to expand the spent nuclear fuel storage capacity
- 10 at the site of a civilian nuclear power reactor, through the
- 11 use of high-density fuel storage racks, fuel rod compac-
- 12 tion, the transshipment of spent nuclear fuel to another
- 13 civilian nuclear power reactor within the same utility sys-
- 14 tem, the construction of additional spent nuclear fuel pool
- 15 capacity or dry storage capacity, or by other means, the
- 16 Commission shall, at the request of any party, provide an
- 17 opportunity for oral argument with respect to any matter
- 18 which the Commission determines to be in controversy
- 19 among the parties. The oral argument shall be preceded
- 20 by such discovery procedures as the rules of the Commis-
- 21 sion shall provide. The Commission shall require each
- 22 party, including the Commission staff, to submit in writ-
- 23 ten form, at the time of the oral argument, a summary
- 24 of the facts, data, and arguments upon which such party
- 25 proposes to rely that are known at such time to such

1	party. Only facts and data in the form of sworn testimony
2	or written submission may be relied upon by the parties
3	during oral argument. Of the materials that may be sub-
4	mitted by the parties during oral argument, the Commis-
5	sion shall only consider those facts and data that are sub-
6	mitted in the form of sworn testimony or written submis-
7	sion.
8	"(b) Adjudicatory Hearing.—
9	"(1) Designation.—At the conclusion of any
10	oral argument under subsection (a), the Commission
11	shall designate any disputed question of fact, to-
12	gether with any remaining questions of law, for reso-
13	lution in an adjudicatory hearing only if it deter-
14	mines that—
15	"(A) there is a genuine and substantial
16	dispute of fact which can only be resolved with
17	sufficient accuracy by the introduction of evi-
18	dence in an adjudicatory hearing; and
19	"(B) the decision of the Commission is
20	likely to depend in whole or in part on the reso-
21	lution of such dispute.
22	"(2) Determination.—In making a deter-
23	mination under this subsection, the Commission—
24	"(A) shall designate in writing the specific
25	facts that are in genuine and substantial dis-

1	pute, the reason why the decision of the agency
2	is likely to depend on the resolution of such
3	facts, and the reason why an adjudicatory hear-
4	ing is likely to resolve the dispute; and
5	"(B) shall not consider—
6	"(i) any issue relating to the design
7	construction, or operation of any civilian
8	nuclear power reactor already licensed to
9	operate at such site, or any civilian nuclear
10	power reactor to which a construction per-
11	mit has been granted at such site, unless
12	the Commission determines that any such
13	issue substantially affects the design, con-
14	struction, or operation of the facility or ac-
15	tivity for which such license application
16	authorization, or amendment is being con-
17	sidered; or
18	"(ii) any siting or design issue fully
19	considered and decided by the Commission
20	in connection with the issuance of a con-
21	struction permit or operating license for a
22	civilian nuclear power reactor at such site
23	unless
24	"(I) such issue results from any
25	revision of siting or design criteria by

1	the Commission following such deci-
2	sion; and
3	"(II) the Commission determines
4	that such issue substantially affects
5	the design, construction, or operation
6	of the facility or activity for which
7	such license application, authorization,
8	or amendment is being considered.
9	"(3) Application.—The provisions of para-
10	graph (2)(B) shall apply only with respect to li-
11	censes, authorizations, or amendments to licenses or
12	authorizations, applied for under the Atomic Energy
13	Act of 1954 (42 U.S.C. 2011 et seq.) before Decem-
14	ber 31, 2005.
15	"(4) Construction.—The provisions of this
16	section shall not apply to the first application for a
17	license or license amendment received by the Com-
18	mission to expand onsite spent fuel storage capacity
19	by the use of a new technology not previously ap-
20	proved for use at any nuclear power plant by the
21	Commission.
22	"(c) Judicial Review.—No court shall hold unlaw-
23	ful or set aside a decision of the Commission in any pro-
24	eeeding described in subsection (a) because of a failure

1	by the Commission to use a particular procedure pursuant
2	to this section unless—
3	"(1) an objection to the procedure used was
4	presented to the Commission in a timely fashion or
5	there are extraordinary circumstances that excuse
6	the failure to present a timely objection; and
7	"(2) the court finds that such failure has pre-
8	eluded a fair consideration and informed resolution
9	of a significant issue of the proceeding taken as a
10	whole.
11	"SEC. 504. SITING A SECOND REPOSITORY.
12	"(a) Congressional Action Required.—The Sec-
13	retary may not conduct site-specific activities with respect
14	to a second repository unless Congress has specifically au-
15	thorized and appropriated funds for such activities.
16	"(b) REPORT.—The Secretary shall report to the
17	President and to Congress on or after January 1, 2007,
18	but not later than January 1, 2010, on the need for a
19	second repository.
20	"SEC. 505. FINANCIAL ARRANGEMENTS FOR LOW-LEVEL
21	RADIOACTIVE WASTE SITE CLOSURE.
22	"(a) Financial Arrangements.—
23	"(1) STANDARDS AND INSTRUCTIONS.—The
24	Commission shall establish by rule, regulation, or
25	order, after public notice, and in accordance with

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section 181 of the Atomic Energy Act of 1954 (42) U.S.C. 2231), such standards and instructions as the Commission may deem necessary or desirable to ensure in the ease of each license for the disposal of low-level radioactive waste that an adequate bond, surety, or other financial arrangement (as determined by the Commission) will be provided by a licensee to permit completion of all requirements established by the Commission for the decontamination, decommissioning, site closure, and reclamation of sites, structures, and equipment used in conjunction with such low-level radioactive waste. Such financial arrangements shall be provided and approved by the Commission, or, in the case of sites within the boundaries of any agreement State under section 274 of the Atomic Energy Act of 1954 (42) U.S.C. 2021), by the appropriate State or State entity, prior to issuance of licenses for low-level radioactive waste disposal or, in the case of licenses in effect on January 7, 1983, prior to termination of such licenses.

"(2) Bonding, surety, or other financial arrangements.—If the Commission determines that any long-term maintenance or monitoring, or both, will be necessary at a site described in para-

graph (1), the Commission shall ensure before termination of the license involved that the licensee has made available such bonding, surety, or other financial arrangements as may be necessary to ensure that any necessary long-term maintenance or monitoring needed for such site will be carried out by the person having title and custody for such site following license termination.

"(b) TITLE AND CUSTODY.—

"(1) AUTHORITY OF SECRETARY.—The Secretary shall have authority to assume title and custody of low-level radioactive waste and the land on which such waste is disposed of, upon request of the owner of such waste and land and following termination of the license issued by the Commission for such disposal, if the Commission determines that—

"(A) the requirements of the Commission for site closure, decommissioning, and decontamination have been met by the licensee involved and that such licensee is in compliance with the provisions of subsection (a);

"(B) such title and custody will be transferred to the Secretary without cost to the Federal Government; and

1	"(C) Federal ownership and management
2	of such site is necessary or desirable in order to
3	protect the public health and safety, and the
4	environment.
5	"(2) Protection.—If the Secretary assumes
6	title and eustody of any such waste and land under
7	this subsection, the Secretary shall maintain such
8	waste and land in a manner that will protect the
9	public health and safety, and the environment.
10	"(e) Special Sites.—If the low-level radioactive
11	waste involved is the result of a licensed activity to recover
12	zirconium, hafnium, and rare earths from source material,
13	the Secretary, upon request of the owner of the site in-
14	volved, shall assume title and custody of such waste and
15	the land on which it is disposed when such site has been
16	decontaminated and stabilized in accordance with the re-
17	quirements established by the Commission and when such
18	owner has made adequate financial arrangements ap-
19	proved by the Commission for the long-term maintenance
20	and monitoring of such site.
21	"SEC. 506. NUCLEAR REGULATORY COMMISSION TRAINING
22	AUTHORIZATION.
23	"The Commission is authorized and directed to pro-
24	mulgate regulations, or other appropriate regulatory guid-
25	ance, for the training and qualifications of civilian nuclear

- 1 power plant operators, supervisors, technicians, and other
- 2 appropriate operating personnel. Such regulations or guid-
- 3 ance shall establish simulator training requirements for
- 4 applicants for civilian nuclear power plant operator li-
- 5 censes and for operator requalification programs; require-
- 6 ments governing Commission administration of
- 7 requalification examinations; requirements for operating
- 8 tests at eivilian nuclear power plant simulators, and in-
- 9 structional requirements for civilian nuclear power plant
- 10 licensee personnel training programs.

11 "SEC. 507. ACCEPTANCE SCHEDULE.

- 12 "(a) The acceptance schedule shall be implemented
- 13 in accordance with the following:
- 14 "(1) Acceptance priority ranking shall be deter-
- 15 mined by the Department's annual acceptance prior-
- 16 ity ranking report.
- 17 "(2) The Secretary's spent fuel acceptance rate
- shall be no less than the following: 1,200 MTU in
- 19 1998 and 1,200 MTU in 1999; 2,000 MTU in 2000
- 20 and 2000 MTU in 2001; 2,700 MTU in 2002; and
- 21 3,000 MTU thereafter.
- 22 "(b)(1) If the Secretary is unable to begin acceptance
- 23 by January 31, 1998, at the rates specified in paragraph
- 24 (a), or if the cumulative amount accepted in any year
- 25 thereafter is less than that which would have been accept-

1	ed under the acceptance rate specified in paragraph (a),
2	the Secretary shall, as a mitigation measure, adjust the
3	acceptance schedule upward such that within 5 years of
4	the start of acceptance by the Secretary—
5	"(A) the total quantity accepted by the Sec-
6	retary is consistent with the total quantity that the
7	Secretary would have accepted if the Secretary had
8	began acceptance in 1998, and
9	"(B) thereafter the acceptance rate is equiva-
10	lent to the rate that would be in place pursuant to
11	paragraph (a) above if the Secretary had commenced
12	acceptance in 1998.
13	"(2) Nothing in this subsection is intended to or shall
14	be construed to modify the Secretary's obligation to com-
15	mence acceptance of spent nuclear fuel from civilian nu-
16	elear power reactors by January 31, 1998 in accordance
17	with paragraph (a).
18	"SEC. 508. SUBSEABED AND OCEAN WATER DISPOSAL.
19	"Notwithstanding any other provision of law—
20	"(1) the subseabed or ocean water disposal of
21	spent nuclear fuel or high-level radioactive waste is
22	prohibited; and
23	"(2) no funds shall be obligated for any activity
24	relating to the subscabed or ocean water disposal of
25	spent nuclear fuel or high-level radioactive waste.

1	"SEC.	509.	ENVIRONMENTAL	REC	HIREMEN	TS.
1	BLC.	JUJ.	THATICOLIMITIATIVE	ILL	S OTISTIMITIES	10.

- 2 "Notwithstanding any other law or regulation, the
- 3 obligations of the Secretary the Commission pursuant to
- 4 the National Environmental Policy Act of 1969 (42 U.S.C.
- 5 4321 et.seq.) in connection with the siting, design, licens-
- 6 ing, construction or operation of any component of the in-
- 7 tegrated management system are as set forth in this Act
- 8 and no further actions other than those specified are re-
- 9 quired to meet the Secretary's or the Commission's obliga-
- 10 tions under such Act.

11 "TITLE VI—NUCLEAR WASTE TECHNICAL

12 **REVIEW BOARD**

- 13 **"SEC. 601. DEFINITIONS.**
- 14 "For purposes of this title—
- 15 "(1) CHAIRMAN.—The term 'Chairman' means
- the Chairman of the Nuclear Waste Technical Re-
- 17 view Board.
- 18 "(2) Board.—The term 'Board' means the Nu-
- 19 clear Waste Technical Review Board continued
- 20 under section 602.
- 21 "SEC. 602. NUCLEAR WASTE TECHNICAL REVIEW BOARD.
- 22 "(a) Continuation of the Nuclear Waste
- 23 TECHNICAL REVIEW BOARD.—The Nuclear Waste Tech-
- 24 nical Review Board, established under section 502(a) of
- 25 the Nuclear Waste Policy Act of 1982 as constituted prior
- 26 to the date of enactment of the Nuclear Waste Policy Act

1	of 1995, shall continue in effect subsequent to the date
2	of enactment of the Nuclear Waste Policy Act of 1995.
3	"(b) Members.—
4	"(1) Number.—The Board shall consist of 11
5	members who shall be appointed by the President
6	not later than 90 days after December 22, 1987,
7	from among persons nominated by the National
8	Academy of Sciences in accordance with paragraph
9	(3).
10	"(2) Chair.—The President shall designate a
11	member of the Board to serve as Chairman.
12	"(3) National academy of sciences.—
13	"(A) Nominations.—The National Acad-
14	emy of Sciences shall, not later than 90 days
15	after December 22, 1987, nominate not less
16	than 22 persons for appointment of the Board
17	from among persons who meet the qualifica-
18	tions described in subparagraph (C).
19	"(B) VACANCIES.—The National Academy
20	of Sciences shall nominate not less than 2 per-
21	sons to fill any vacancy on the Board from
22	among persons who meet the qualifications de-
23	scribed in subparagraph (C).
24	"(C) Nominees.

1	"(i) Each person nominated for ap-
2	pointment to the Board shall be—
3	"(I) eminent in a field of science
4	or engineering, including environ-
5	mental sciences; and
6	"(II) selected solely on the basis
7	of established records of distinguished
8	service.
9	"(ii) The membership of the Board
10	shall be representatives of the broad range
11	of scientific and engineering disciplines re-
12	lated to activities under this title.
13	"(iii) No person shall be nominated
14	for appointment to the Board who is an
15	employee of—
16	"(I) the Department of Energy;
17	"(II) a national laboratory under
18	contract with the Department of En-
19	ergy; or
20	"(III) an entity performing spent
21	nuclear fuel or high-level radioactive
22	waste activities under contract with
23	the Department of Energy.

- 1 "(4) VACANCIES.—Any vacancy on the Board
 2 shall be filled by the nomination and appointment
 3 process described in paragraphs (1) and (3).
- 4 "(5) TERMS.—Members of the Board shall be
 5 appointed for terms of 4 years, each such term to
 6 commence 120 days after December 22, 1987, ex7 cept that of the 11 members first appointed to the
 8 Board, 5 shall serve for 2 years and 6 shall serve
 9 for 4 years, to be designated by the President at the
 10 time of appointment.

11 **"SEC. 603. FUNCTIONS.**

- 12 "The Board shall evaluate the technical and scientific
- 13 validity of activities undertaken by the Secretary after De-
- 14 cember 22, 1987, including—
- 15 "(1) site characterization activities; and
- 16 "(2) activities relating to the packaging or
- 17 transportation of spent nuclear fuel or high-level ra-
- 18 dioactive waste.

19 "SEC. 604. INVESTIGATORY POWERS.

- 20 "(a) Hearings.—Upon request of the Chairman or
- 21 a majority of the members of the Board, the Board may
- 22 hold such hearings, sit and act at such times and places,
- 23 take such testimony, and receive such evidence, as the
- 24 Board considers appropriate. Any member of the Board

- 1 may administer oaths or affirmations to witnesses appear-
- 2 ing before the Board.
- 3 "(b) Production of Documents.—
- 4 "(1) RESPONSE TO INQUIRIES.—Upon the re5 quest of the Chairman or a majority of the members
 6 of the Board, and subject to existing law, the Sec7 retary (or any contractor of the Secretary) shall pro8 vide the Board with such records, files, papers, data,
 9 or information as may be necessary to respond to
 10 any inquiry of the Board under this title.
- 11 "(2) EXTENT.—Subject to existing law, infor12 mation obtainable under paragraph (1) shall not be
 13 limited to final work products of the Secretary, but
 14 shall include drafts of such products and documenta15 tion of work in progress.

16 "SEC. 605. COMPENSATION OF MEMBERS.

- 17 "(a) IN GENERAL.—Each member of the Board shall
- 18 be paid at the rate of pay payable for level HI of the Exec-
- 19 utive Schedule for each day (including travel time) such
- 20 member is engaged in the work of the Board.
- 21 "(b) Travel Expenses.—Each member of the
- 22 Board may receive travel expenses, including per diem in
- 23 lieu of subsidence, in the same manner as is permitted
- 24 under sections 5702 and 5703 of title 5, United States
- 25 Code.

1 "SEC ROR STAFE

1	SEC. 000. STAFF.
2	"(a) CLERICAL STAFF.—
3	"(1) AUTHORITY OF CHAIRMAN.—Subject to
4	paragraph (2), the Chairman may appoint and fix
5	the compensation of such clerical staff as may be
6	necessary to discharge the responsibilities of the
7	Board.
8	"(2) Provisions of title 5.—Clerical staff
9	shall be appointed subject to the provisions of title
10	5, United States Code, governing appointments in
11	the competitive service, and shall be paid in accord-
12	ance with the provisions of chapter 51 and sub-
13	chapter III of chapter 3 of such title relating to clas-
14	sification and general schedule pay rates.
15	"(b) Professional Staff.—
16	"(1) AUTHORITY OF CHAIRMAN.—Subject to
17	paragraphs (2) and (3), the Chairman may appoint
18	and fix the compensation of such professional staff
19	as may be necessary to discharge the responsibilities
20	of the Board.
21	"(2) Number.—Not more than 10 professional
22	staff members may be appointed under this sub-
23	section.
24	"(3) Title 5.—Professional staff members may
25	be appointed without regard to the provisions of title

5, United States Code, governing appointments in

- 1 the competitive service, and may be paid without re-
- 2 gard to the provisions of chapter 51 and subchapter
- 3 III of chapter 53 of such title relating to classifica-
- 4 tion and general schedule pay rates, except that no
- 5 individual so appointed may receive pay in excess of
- 6 the annual rate of basic pay payable for GS-18 of
- 7 the general schedule.

8 "SEC. 607. SUPPORT SERVICES.

- 9 "(a) GENERAL SERVICES.—To the extent permitted
- 10 by law and requested by the Chairman, the Administrator
- 11 of General Services shall provide the Board with necessary
- 12 administrative services, facilities, and support on a reim-
- 13 bursable basis.
- 14 "(b) Accounting, Research, and Technology
- 15 Assessment Services.—The Comptroller General, the
- 16 Librarian of Congress, and the Director of the Office of
- 17 Technology Assessment shall, to the extent permitted by
- 18 law and subject to the availability of funds, provide the
- 19 Board with such facilities, support, funds and services, in-
- 20 eluding staff, as may be necessary for the effective per-
- 21 formance of the functions of the Board.
- 22 "(e) Additional Support.—Upon the request of
- 23 the Chairman, the Board may secure directly from the
- 24 head of any department or agency of the United States
- 25 information necessary to enable it to earry out this title.

- 1 "(d) MAILS.—The Board may use the United States
- 2 mails in the same manner and under the same conditions
- 3 as other departments and agencies of the United States.
- 4 "(e) Experts and Consultants.—Subject to such
- 5 rules as may be prescribed by the Board, the Chairman
- 6 may procure temporary and intermittent services under
- 7 section 3109(b) of title 5 of the United States Code, but
- 8 at rates for individuals not to exceed the daily equivalent
- 9 of the maximum annual rate of basic pay payable for GS-
- 10 18 of the General Schedule.
- 11 "SEC. 608. REPORT.
- 12 "The Board shall report not less than 2 times per
- 13 year to Congress and the Secretary its findings, conclu-
- 14 sions, and recommendations.
- 15 "SEC. 609. AUTHORIZATION OF APPROPRIATIONS.
- 16 "There are authorized to be appropriated for expendi-
- 17 tures such sums as may be necessary to earry out the pro-
- 18 visions of this title.
- 19 "SEC. 610. TERMINATION OF THE BOARD.
- 20 "The Board shall cease to exist not later than one
- 21 year after the date on which the Secretary begins disposal
- 22 of spent nuclear fuel or high-level radioactive waste in the
- 23 repository.

"TITLE VII—MANAGEMENT REFORM

)	"CEC	701	B # A BTA /	THE REPORTED	DEEODM	INITIATIVES
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this title.

- 3 "(a) IN GENERAL.—The Secretary is directed to take
 4 actions as necessary to improve the management of the
 5 civilian radioactive waste management program to ensure
 6 that the program is operated, to the maximum extent
 7 practicable, in like manner as a private business. Notwith8 standing any other provision of law, the civilian radio9 active waste management program is not subject to laws
 10 or regulations concerning the civil service as described in
- 12 <u>"(b) Office of Civilian Radioactive Waste</u> 13 <u>Management Employees.</u>

"(1) Compensation.—The Secretary shall, without regard to section 5301 of title 5, United States Code, fix the compensation of the Director and the Deputy Director of Office of Civilian Radioactive Waste Management. The Director shall, without regard to section 5301 of title 5, United States Code, fix the compensation for all other Federal employees assigned to the Office of Civilian Radioactive Waste Management, define their duties, and provide for a system of organization to fix responsibility and promote efficiency. The Deputy Director may be removed at the Director's discretion without regard to

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any laws, rules, or regulations concerning personnel actions in the Civil Service System or Senior Executive Service. Any other Federal employee assigned to the Office of Civilian Radioactive Waste Management may be removed at the discretion of the Secretary or Director without regard to any laws, rules, or regulations concerning personnel actions in the Civil Service System or Senior Executive Service. The Secretary shall ensure that Federal employees assigned to the Office of Civilian Radioactive Waste Management are appointed, promoted, and assigned on the basis of merit and fitness. Other personnel actions shall be consistent with the principles of fairness and due process specified in title 5 of the United States Code, but without regard to those provisions of said title governing appointments and other personnel actions in the competitive service.

"(2) APPLICATION. The provisions of paragraph (1) shall not apply to Federal employees who may be, from time to time, temporarily assigned to the Office of Civilian Radioactive Waste Management. The use of temporary assignment of Federal employees to the Office of Civilian Radioactive Waste Management shall not be used in any manner

to circumvent the full application of the provisions
in paragraph (1).

"(3) Transition.—The Secretary shall transition the Federal employees assigned to the Office of Civilian Radioactive Waste Management to the provisions of this section in an orderly manner allowing for the development of the needed procedures. Under no circumstances shall this transition take longer than 6 months from the date of enactment of this section.

"(4) RETENTION OF BENEFITS.—Federal employees assigned to the Office of Civilian Radioactive Waste Management and transitioned to the provisions of this section shall retain employment benefits in effect immediately prior to the transition date. Transitioned employees will continue in the Civil Service System's retirement system.

"(c) AUDITS.

"(1) STANDARD.—The Office of Civilian Radioactive Waste Management, its contractors, and subcontractors at all tiers, shall conduct, or have conducted, audits and examinations of their operations in accordance with the usual and customary practices of private corporations engaged in large nuclear

construction projects consistent with its role in the program.

"(2) TIME. The management practices and performances of the Office of Civilian Radioactive Waste Management shall be audited every 5 years by an independent management consulting firm with significant experience in similar audits of private corporations engaged in large nuclear construction projects. The first such audit shall be conducted 5 years after the enactment of the Nuclear Waste Policy Act of 1995.

"(3) Comptroller General.—The Comptroller General of the United States shall annually make an audit of the Office, in accordance with such regulations as the Comptroller General may prescribe. The Comptroller General shall have access to such books, records, accounts, and other materials of the Office as the Comptroller General determines to be necessary for the preparation of such audit. The Comptroller General shall submit to the Congress a report on the results of each audit conducted under this section.

"(4) TIME.—No audit contemplated by this subsection shall take longer than 30 days to conduct. An audit report shall be issued in final form

- 1 no longer than 60 days after the audit is com-
- 2 menced.
- 3 "(5) Public documents.—All audit reports
- 4 shall be public documents and available to any indi-
- 5 vidual upon request.
- 6 "(d) VALUE ENGINEERING.—The Secretary shall
- 7 create a value engineering function within the Office of
- 8 Civilian Radioactive Waste Management that reports di-
- 9 rectly to the Director, which shall carry out value engi-
- 10 neering functions in accordance with the usual and cus-
- 11 tomary practices of private corporations engaged in large
- 12 nuclear construction projects.
- 13 "(e) SITE CHARACTERIZATION.—The Secretary shall
- 14 employ, on an ongoing basis, integrated performance mod-
- 15 eling to identify appropriate parameters for the remaining
- 16 site characterization effort and to eliminate studies of pa-
- 17 rameters that are shown not to affect long-term repository
- 18 performance.
- 19 "SEC. 702. REPORTING.
- 20 "(a) Initial Report.—Within 180 days of enact-
- 21 ment of this section, the Secretary shall report to Con-
- 22 gress on its planned actions for implementing the provi-
- 23 sions of this Act, including the development of the Inte-
- 24 grated Waste Management System. Such report shall in-
- 25 elude—

1	"(1) an analysis of the Secretary's progress in
2	meeting its statutory and contractual obligation to
3	accept title to, possession of, and delivery of spent
4	nuclear fuel and high-level radioactive waste begin-
5	ning no later than January 31, 1998, and in accord-
6	ance with the acceptance schedule;
7	"(2) a detailed schedule and timeline showing
8	each action that the Secretary intends to take to
9	meet the Secretary's obligations under this Act and
10	the contracts;
11	"(3) a detailed description of the Secretary's
12	contingency plans in the event that the Secretary is
13	unable to meet the planned schedule and timeline;
14	and
15	"(4) an analysis by the Secretary of its funding
16	needs for fiscal years 1996 through 2001.
17	"(b) Annual Reports.—On each anniversary of the
18	submittal of the report required by subsection (a), the Sec-
19	retary shall make annual reports to the Congress for the
20	purpose of updating the information contained in such re-
21	port. The annual reports shall be brief and shall notify
22	the Congress of—
23	"(1) any modifications to the Secretary's sched-
24	ule and timeline for meeting its obligations under
25	this Act;

- 1 "(2) the reasons for such modifications, and the
- 2 status of the implementation of any of the Sec-
- 3 retary's contingency plans; and
- 4 "(3) the Secretary's analysis of its funding
- 5 needs for the ensuing 5 fiscal years.
- 6 That the Nuclear Waste Policy Act of 1982 is amended to
- 7 read as follows:
- 8 "SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
- 9 "(a) Short Title.—This Act may be cited as the 'Nu-
- 10 clear Waste Policy Act of 1996'.
- 11 "(b) Table of Contents.—
 - "Sec 1. Short title and table of contents.
 - "Sec 2. Definitions.

"TITLE I—OBLIGATIONS

"Sec 101. Obligations of the Secretary of Energy.

"TITLE II—INTEGRATED SPENT NUCLEAR FUEL MANAGEMENT SYSTEM

- "Sec 201. Intermodal transfer.
- "Sec 202. Transportation planning.
- "Sec 203. Transportation requirements.
- "Sec 204. Interim storage.
- "Sec 205. Permanent repository.
- "Sec 206. Land withdrawal.
- "Sec 207. Permanent disposal alternatives.

"TITLE III—FUNDING AND ORGANIZATION

- "Sec 301. Program funding.
- "Sec 302. Office of Civilian Radioactive Waste Management.
- "Sec 303. Federal contribution.
- "Sec 304. Budget priorities.

"TITLE IV—GENERAL AND MISCELLANEOUS PROVISIONS

- "Sec 401. Compliance with other laws.
- "Sec 402. Judicial review of agency actions.
- "Sec 403. Licensing of facility expansions and transhipments.
- "Sec 404. Siting a second repository.
- "Sec 405. Financial arrangements for low-level radioactive waste site closure.
- "Sec 406. Nuclear Regulatory Commission training authority.

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"Sec 407. Emplacement schedule.
"Sec 408. Emergency relief.
"Sec 409. Transfer of title.
"Sec 410. Environmental Requirements.
     "TITLE V—NUCLEAR WASTE TECHNICAL REVIEW BOARD
"Sec 501. Definitions.
"Sec 502. Nuclear Waste Technical Review Board.
"Sec 503. Functions.
"Sec 504. Investigatory powers.
"Sec 505. Compensation of members.
"Sec 506. Staff.
"Sec 507. Support services.
"Sec 508. Report.
"Sec 509. Authorization of appropriations.
"Sec 510. Termination of the board.
"SEC. 2. DEFINITIONS.
     "For purposes of this Act:
          "(1) Accept, acceptance.—The terms 'accept'
     and 'acceptance' mean the Secretary's act of taking
     possession of spent nuclear fuel or high-level radio-
     active waste.
          "(2) Atomic energy defense activity.—The
     term 'atomic energy defense activity' means any ac-
     tivity of the Secretary performed in whole or in part
     in carrying out any of the following functions:
               "(A) Naval reactors development.
                "(B) Weapons activities including defense
          inertial confinement fusion.
                "(C) Verification and control technology.
                "(D) Defense nuclear materials production.
                "(E) Defense nuclear waste and materials
          byproducts management.
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1	"(F) Defense nuclear material security and
2	safeguards and security investigations.
3	"(G) Defense research and development.
4	"(3) Civilian nuclear power reactor.—1The
5	term 'civilian nuclear power reactor' means a civilian
6	nuclear power plant required to be licensed under sec-
7	tion 103 or 104 b, of the Atomic Energy Act of 1954
8	(42 U.S.C. 2133, 2134(b)).
9	"(4) Commission.—The term 'Commission'
10	means the Nuclear Regulatory Commission.
11	"(5) Contracts' means
12	the contracts, executed prior to the date of enactment
13	of the Nuclear Waste Policy Act of 1996, under sec-
14	tion 302(a) of the Nuclear Waste Policy Act of 1982,
15	by the Secretary and any person who generates or
16	holds title to spent nuclear fuel or high-level radio-
17	active waste of domestic origin for acceptance of such
18	waste or fuel by the Secretary and the payment of fees
19	to offset the Secretary's expenditures, and any subse-
20	quent contracts executed by the Secretary pursuant to
21	section 301(a) of this Act."
22	"(6) Contract Holders.—The term 'contract
23	holders' means parties (other than the Secretary) to
24	contracts.

- 1 "(7) DEPARTMENT.—The term 'Department' 2 means the Department of Energy.
 - "(8) DISPOSAL.—The term 'disposal' means the emplacement in a repository of spent nuclear fuel, high-level radioactive waste, or other highly radioactive material with no foreseeable intent of recovery, whether or not such emplacement permits recovery of such material for any future purpose.
 - "(9) DISPOSAL SYSTEM.—The term 'disposal system' means all natural barriers and engineered barriers, and engineered systems and components, that prevent the release of radionuclides from the repository.
 - "(10) EMPLACEMENT SCHEDULE.—The term 'emplacement schedule' means the schedule established by the Secretary in accordance with section 407(a) for emplacement of spent nuclear fuel and high-level radioactive waste at the interim storage facility.
 - "(11) Engineered Barriers and Engineered Systems and Components.—The terms 'engineered barriers' and 'engineered systems and components,' mean man-made components of a disposal system. These terms include the spent nuclear fuel or high-level radioactive waste form, spent nuclear fuel pack-

1	age or high-level radioactive waste package, and other
2	material placed over and around such packages.
3	"(12) High-level radioactive waste.—The
4	term 'high-level radioactive waste' means—
5	"(A) the highly radioactive material result-
6	ing from the reprocessing of spent nuclear fuel,
7	including liquid waste produced directly in re-
8	processing and any solid material derived from
9	such liquid waste that contains fission products
10	in sufficient concentrations; and
11	"(B) other highly radioactive material that
12	the Commission, consistent with existing law, de-
13	termines by rule requires permanent isolation,
14	which includes any low-level radioactive waste
15	with concentrations of radionuclides that exceed
16	the limits established by the Commission for
17	class C radioactive waste, as defined by section
18	61.55 of title 10, Code of Federal Regulations, as
19	in effect on January 26, 1983.
20	"(13) FEDERAL AGENCY.—The term 'Federal
21	agency' means any Executive agency, as defined in
22	section 105 of title 5, United States Code.
23	"(14) Indian tribe.—The term 'Indian tribe'
24	means any Indian tribe, band, nation, or other orga-
25	nized group or community of Indians recognized as

- eligible for the services provided to Indians by the

 Secretary of the Interior because of their status as In
 dians including any Alaska Native village, as defined

 in section 3(c) of the Alaska Native Claims Settlement

 Act (43 U.S.C. 1602(c)).
 - "(15) Integrated management system' means the system developed by the Secretary for the acceptance, transportation, storage, and disposal of spent nuclear fuel and high-level radioactive waste under title II of this Act.
 - "(16) Interim storage facility' means a facility designed and constructed for the receipt, handling, possession, safeguarding, and storage of spent nuclear fuel and high-level radioactive waste in accordance with title II of this Act.
 - "(17) Interim storage facility site' means the specific site within area 25 of the Nevada Test Site that is designated by the Secretary and withdrawn and reserved in accordance with this Act for the location of the interim storage facility.

1	"(18) Low-level radioactive waste.—The
2	term 'low-level radioactive waste' means radioactive
3	material that—
4	"(A) is not spent nuclear fuel, high-level ra-
5	dioactive waste, transuranic waste, or byproduct
6	material as defined in section 11 e.(2) of the
7	Atomic Energy Act of 1954 (42 U.S.C.
8	2014(e)(2)); and
9	"(B) the Commission, consistent with exist-
10	ing law, classifies as low-level radioactive waste.
11	"(19) Metric tons uranium.—The terms 'met-
12	ric tons uranium and 'MTU' means the amount of
13	uranium in the original unirradiated fuel element
14	whether or not the spent nuclear fuel has been reproc-
15	essed.
16	"(20) Nuclear waste fund.—The terms 'Nu-
17	clear Waste Fund' and 'waste fund' mean the nuclear
18	waste fund established in the United States Treasury
19	prior to the date of enactment of this Act under sec-
20	tion 302(c) of the Nuclear Waste Policy Act of 1982.
21	"(21) Office.—The term 'Office' means the Of-
22	fice of Civilian Radioactive Waste Management estab-
23	lished within the Department prior to the date of en-
24	actment of this Act under the provisions of the Nu-
25	clear Waste Policy Act of 1982.

- 1 "(22) PROGRAM APPROACH.—The term 'program
 2 approach' means the Civilian Radioactive Waste
 3 Management Program Plan, dated December 19,
 4 1994, as modified by this Act, and as amended from
 5 time to time by the Secretary in accordance with this
 6 Act.
 - "(23) Repository.—The term 'repository' means a system designed and constructed under title II of this Act for the geologic disposal of spent nuclear fuel and high-level radioactive waste, including both surface and subsurface areas at which spent nuclear fuel and high-level radioactive waste receipt, handling, possession, safeguarding, and storage are conducted.
 - "(24) Secretary.—The term 'Secretary' means the Secretary of Energy.
 - "(25) SITE CHARACTERIZATION.—The term 'site characterization' means activities, whether in a laboratory or in the field, undertaken to establish the geologic condition and the ranges of the parameters of a candidate site relevant to the location of a repository, including borings, surface excavations of exploratory facilities, limited subsurface lateral excavations and borings, and in situ testing needed to evaluate the licensability of a candidate site for the location of

1	a repository, but not including preliminary borings
2	and geophysical testing needed to assess whether site
3	characterization should be undertaken.
4	"(26) Spent nuclear fuel.—The term 'spent
5	nuclear fuel' means fuel that has been withdrawn
6	from a nuclear reactor following irradiation, the con-
7	sistent elements of which have not been separated by
8	reprocessing.
9	"(27) Storage.—The term 'storage' means re-
10	tention of spent nuclear fuel or high-level radioactive
11	waste with the intent to recover such waste or fuel for
12	subsequent use, processing, or disposal.
13	"(28) Withdrawal' has
14	the same definition as that set forth in section 103(j)
15	of the Federal Land Policy and Management Act of
16	1976 (43 U.S.C. 1702(j)).
17	"(29) Yucca mountain site.—The term 'Yucca
18	Mountain site' means the area in the State of Nevada
19	that is withdrawn and reserved in accordance with
20	this Act for the location of a repository.
21	"TITLE I—OBLIGATIONS
22	"SEC. 101. OBLIGATIONS OF THE SECRETARY OF ENERGY.
23	"(a) DISPOSAL.—The Secretary shall develop and op-
24	erate an integrated management system for the storage and

- 1 permanent disposal of spent nuclear fuel and high-level ra-
- 2 dioactive waste.
- 3 "(b) Interim Storage.—The Secretary shall store
- 4 spent nuclear fuel and high-level radioactive waste from fa-
- 5 cilities designated by contract holders for storage at an in-
- 6 terim storage facility pursuant to section 204 in accordance
- 7 with the emplacement schedule, beginning not later than
- 8 November 30, 1999.
- 9 "(c) Transportation.—The Secretary shall provide
- 10 for the transportation of spent nuclear fear and high-level
- 11 radioactive waste accepted by the Secretary. The Secretary
- 12 shall procure all systems and components necessary to
- 13 transport spent nuclear fuel and high-level radioactive
- 14 waste from facilities designated by contract holders to and
- 15 among facilities comprising the Integrated Management
- 16 System.
- 17 "(d) Integrated Management System.—The Sec-
- 18 retary shall expeditiously pursue the development of each
- 19 component of the integrated management system, and in
- 20 so doing shall seek to utilize effective private sector manage-
- 21 ment and contracting practices.
- 22 "(e) Private Sector Participation.—In admin-
- 23 istering the Integrated Spent Nuclear Fuel Management
- 24 System, the Secretary shall, to the maximum extent pos-
- 25 sible, utilize, employ, procure and contract with, the private

1	sector to fulfill the Secretary's obligations and requirements
2	$under\ this\ Act.$
3	"(f) Pre-Existing Rights.—Nothing in this Act is
4	intended to or shall be construed to modify—
5	"(1) any right of a contract holder under section
6	302(a) of the Nuclear Waste Policy Act of 1982, or
7	under a contract executed prior to the date of enact-
8	ment of this Act under this section; or
9	"(2) obligations imposed upon the Federal Gov-
10	ernment by the United States District Court of Idaha
11	in an order entered on October 17, 1995 in United
12	States v. Batt (No. 91–0054–S–EJL).
13	"(g) Liability.—Subject to any valid existing right
14	under subsection (f), nothing in this Act shall be construed
15	to subject the United States to financial liability for the
16	Secretary's failure to meet any deadline for the acceptance
17	or emplacement of spent nuclear fuel or high-level radio-
18	$active\ waste\ for\ storage\ or\ disposal\ under\ this\ Act.$
19	"TITLE II—INTEGRATED MANAGEMENT
20	SYSTEM
21	"SEC. 201. INTERMODAL TRANSFER.
22	"(a) Access.—The Secretary shall utilize heavy-hau
23	truck transport to move spent nuclear fuel and high-level
24	radioactive waste from the mainline rail line at Caliente,
25	Nevada, to the interim storage facility site.

- 1 "(b) Capability Date.—The Secretary shall develop
- 2 the capability to commence rail to truck intermodal trans-
- 3 fer at Caliente, Nevada, no later than November 30, 1999.
- 4 Intermodal transfer and related activities are incidental to
- 5 the interstate transportation of spent nuclear fuel and high-
- 6 level radioactive waste.
- 7 "(c) Acquisitions.—The Secretary shall acquire
- 8 lands and rights-of-way along the "Chalk Mountain Heavy
- 9 Haul Route" depicted on the map dated March 13, 1996,
- 10 and on file with the Secretary, necessary to commence inter-
- 11 modal transfer at Caliente, Nevada.
- 12 "(d) Replacements.—The Secretary shall acquire
- 13 and develop on behalf of, and dedicate to, the City of
- 14 Caliente, Nevada, parcels of land and right-of-way within
- 15 Lincoln County, Nevada, as required to facilitate replace-
- 16 ment of land and city wastewater disposal facilities nec-
- 17 essary to commence intermodal transfer pursuant to this
- 18 Act. Replacement of land and city wastewater disposal ac-
- 19 tivities shall occur no later than November 30, 1999.
- 20 "(e) Notice and Map.—Within 6 months of the date
- 21 of enactment of the Nuclear Waste Policy act of 1996, the
- 22 Secretary shall—
- "(1) publish in the Federal Register a notice con-
- 24 taining a legal description of the sites and rights-of-
- 25 way to be acquired under this subsection; and

- 1 "(2) file copies of a map of such sites and rights-
- 2 of-way with the Congress, the Secretary of the Inte-
- 3 rior, the State of Nevada, the Archivist of the United
- 4 States, the Board of Lincoln County Commissioners,
- 5 the Board of Nye County Commissioners, and the
- 6 Caliente City Council.
- 7 Such map and legal description shall have the same force
- 8 and effect as if they were included in this Act. The Sec-
- 9 retary may correct clerical and typographical errors and
- 10 legal descriptions and make minor adjustments in the
- 11 boundaries.
- 12 "(f) Improvements.—The Secretary shall make im-
- 13 provements to existing roadways selected for heavy-haul
- 14 truck transport between Caliente, Nevada, and the interim
- 15 storage facility site as necessary to facilitate year-round
- 16 safe transport of spent nuclear fuel and high-level radio-
- 17 active waste.
- 18 "(g) National Environmental Policy Act.—The
- 19 Secretary's activities in connection with the development of
- 20 intermodal transfer capability and improvements to exist-
- 21 ing roadways pursuant to this section shall be considered
- 22 preliminary decisionmaking activities for purposes of judi-
- 23 cial review. Notwithstanding any other law, such activities
- 24 shall not require the preparation of an environmental im-
- 25 pact statement under section 102(2)(C) of the National En-

1	vironmental Policy Act of 1969 (42 U.S.C. 4332(2)(C)), or
2	any environmental review under subparagraph (E) or (F)
3	of section 102(2) of such Act.
4	"(h) Local Government Involvement.—The Com-
5	mission shall enter into a Memorandum of Understanding
6	with the City of Caliente and Lincoln County, Nevada, to
7	provide advice to the Commission regarding intermodal
8	transfer and to facilitate on-site representation. Reasonable
9	expenses of such representation shall be paid by the Sec-
10	retary.
11	"(i) Benefits Agreement.—
12	"(1) In general.—The Secretary shall offer to
13	enter into an agreement with Lincoln County, Nevada
14	concerning the integrated management system.
15	"(2) AGREEMENT CONTENT.—Any agreement
16	shall contain such terms and conditions, including
17	such financial and institutional arrangements, as the
18	Secretary and agreement entity determine to be rea-
19	sonable and appropriate and shall contain such pro-
20	visions as are necessary to preserve any right to par-
21	ticipation or compensation of Lincoln County, Ne-
22	vada.
23	"(3) Amendment.—An agreement entered into

under this subsection may be amended only with the

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mutual consent of the parties to the amendment and

terminated only in accordance with paragraph (4).

3	"(4) Termination.—The Secretary sh	all termi-					
4	nate the agreement under this subsection if any major						
5	element of the integrated management system may						
6	not be completed.						
7	"(5) Limitation.—Only 1 agreement is	may be in					
8	effect at any one time.						
9	"(6) Judicial review.—Decisions of	the Sec-					
10	retary under this section are not subject t	o judicial					
11	review.						
12	"(j) Content of Agreement.—						
13	"(1) Schedule.—In addition to the d	benefits to					
14	which Lincoln County is entitled to under	this title,					
15	the Secretary shall make payments under the	he benefits					
16	agreement in accordance with the following	schedule:					
	BENEFITS SCHEDULE						
	(amounts in millions)						
	Event	Payment					
	(A) Annual Payments prior to first receipt of spent fuel	\$2.5 \$5 \$5					
17	"(2) Definitions.—For purposes of th	is section,					
18	the term—						
19	"(A) 'spent fuel' means high-lea	vel radio-					

active waste or spent nuclear fuel; and

- 1 "(B) 'first spent fuel receipt' does not in-2 clude receipt of spent fuel or high-level radio-3 active waste for purposes of testing or oper-4 ational demonstration.
 - "(3) ANNUAL PAYMENTS.—Annual payments prior to first spent fuel receipt under paragraph (1)(A) shall be made on the date of execution of the benefits agreement and thereafter on the anniversary date of such execution. Annual payments after the first spent fuel receipt until closure of the facility under paragraph (1)(C) shall be made on the anniversary date of such first spent fuel receipt.
 - "(4) REDUCTION.—If the first spent fuel payment under paragraph (1)(B) is made within 6 months after the last annual payment prior to the receipt of spent fuel under paragraph (1)(A), such first spent fuel payment under paragraph (1)(B) shall be reduced by an amount equal to ½2 of such annual payment under paragraph (1)(A) for each full month less than 6 that has not elapsed since the last annual payment under paragraph (1)(A).
 - "(5) RESTRICTIONS.—The Secretary may not restrict the purposes for which the payments under this section may be used.

"(6) DISPUTE.—In the event of a dispute concerning such plan, the Secretary shall resolve such dispute, consistent with this Act and applicable State law.

"(7) Construction.—The signature of the Secretary on a valid benefits agreement under this section shall constitute a commitment by the United States to make payments in accordance with such agreements under section 301(c)(2).

"(k) Initial Land Conveyances.—

"(1) Conveyances of Public Lands.—One hundred and twenty days after enactment of this Act, all right, title and interest of the United States in the property described in paragraph (2), and improvements thereon, together with all necessary easements for utilities and ingress and egress to such property, including, but not limited to, the right to improve those easements, are conveyed by operation of law to the County of Lincoln, Nevada, except that any lands conveyed to the County of Lincoln under this subsection that are subject to a Federal grazing permit or lease or a similar federally granted permit or lease shall be conveyed between 60 and 120 days of the earliest time the Federal agency administering or granting the permit or lease would be able to legally termi-

nate such time under the statutes and regulations existing at the date of enactment of this Act, unless Lincoln County and the affected holder of the permit or lease negotiate an agreement that allows for an earlier conveyance.

"(2) Special conveyances.—Notwithstanding any other law, the following public lands shall be conveyed under paragraph (1) to the County of Lincoln, Nevada:

10 "(A) Lincoln County, Parcel B, Community 11 Expansion Area:

Township	Range	Mer.	Sec.	Subdivision	Acres
48.	67E.	MDM	5	E ¹ /2NE ¹ /4, W ¹ /2NW ¹ /4, NW ¹ /4SW ¹ /4, E ¹ /2SE ¹ /4, SW ¹ /4SE ¹ /4	320
			6	$NE^{1/4}$	160
			7	N ¹ /2NW ¹ /4, SW ¹ /4NW ¹ /4, W ¹ /2SW ¹ /4.	200
			8	$S^{1/2}SE^{1/4}$.	80
			9	SW ¹ /4, W ¹ /2SE ¹ /4, SE ¹ /4SE ¹ /4, W ¹ /2NE ¹ /4SE ¹ /4, E ¹ /2SW ¹ /4NE ¹ /4SE ¹ /4	302.5
			9	$N^{1/2}N^{1/2}$	160
			17	$NE^{1/4}$, $S^{1/2}NW^{1/4}$	240
			18	$SE^{1/4}NE^{1/4}$	40
4S.	66 E.	MDM	12	$S^{1/2}NE^{1/4}, SE^{1/4}$	240
			13	$NE^{1/4}$, $NW^{1/4}SE^{1/4}$.	200
				Total	1,942.5

12 "(B) Lincoln County, Parcel E, Pioche 13 Community Expansion Area:

Township	Range	Mer.	Sec.	Subdivision	Acres
1N.	67 E.	MDM	9	$N^{1/2}$, $N^{1/2}S^{1/2}$.	480
			11	$SW^{1}/_{4}$.	160
			12	$W^{1/2}SW^{1/4}$, $N^{1/2}NE^{1/4}SW^{1/4}$,	120
				$N^{1/2}NE^{1/4}SE^{1/4}$.	

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Township	Range	Mer.	Sec.	Subdivision	Acres
			13	NW ¹ /4NW ¹ /4NW ¹ /4, N ¹ /2SW ¹ /4NW ¹ /4NW ¹ /4	15
			15	$N^{1/2}NE^{1/4}$	80
			16	$N^{1/2}NE^{1/4}$, $SE^{1/4}NE^{1/4}$, $SE^{1/4}$ (excluding mineral patents) (approx)	110
				Total	985

"(C) Lincoln County, Parcel F. Panacea

2 Community Expansion Area:

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Township	Range	Mer.	Sec.	Subdivision	Acres
2S	68E	MDM	2	$S^{1/2}$	320
			3	$S^{1/2}$	320
			4	N ¹ /2SE ¹ /4, N ¹ /2SW ¹ /4SE ¹ /4, SE ¹ /4SE ¹ /4	140
			9	$E^{1/2}NE^{1/4}, \ E^{1/2}W^{1/2}NE^{1/4}, \ SE^{1/4}NE^{1/4}, \ E^{1/2}SW^{1/4}NE^{1/4}, \ SE^{1/4}SW^{1/4}, \ SW^{1/4}SE^{1/4}, \ E^{1/2}SE^{1/4}$	340
			10	All	640
			11	$N^{1/2}$	320
				Total	2,080

"(D) Lincoln County, Parcel J, Alamo Community and Airport Expansion Area:

Township	Range	Mer.	Sec.	Subdivision	Acres
7S	60E	MDM	1	$E^{1/2}$	320
			12	$NE^{1/4}$	160
7S	61E	MDM	4	$W^{1/2}$	320
			5	All	640
			6	$S^{1/2}$	320
			7	$N^{1/2}$	320
			8		640
			9	$W^{1/2}$	320
				Total	1,920

5 "(E) Lincoln County, Parcel M, Crestline

6 Industrial Site:

Township	Range	Mer.	Sec.	Subdivision	Acres
3S	70E	MDM	14 23	S ¹ / ₂ All	320 640
				Total	960

1 "(3) EVIDENCE OF TITLE TRANSFER.—Upon the
2 request of the County of Lincoln, Nevada, the Sec3 retary of the Interior shall provide evidence of title
4 transfer.

"SEC. 202. TRANSPORTATION PLANNING.

- 6 "(a) Transportation Readiness.—The Secretary 7 shall take those actions that are necessary and appropriate to ensure that the Secretary is able to transport spent nu-8 clear fuel and high-level radioactive waste from sites des-10 ignated by the contract holders to mainline transportation facilities beginning not later than November 30, 1999. As soon as is practicable following enactment of this Act, the Secretary shall analyze each specific reactor facility designated by contract holders in the order of priority established in the emplacement schedule, and develop a logistical 15 plan to assure the Secretary's ability to transport spent nuclear fuel and high-level radioactive waste. 17
- "(b) Transportation Planning.—In conjunction
 with the development of the logistical plan in accordance
 with subsection (a), the Secretary shall update and modify,
 as necessary, the Secretary's transportation institutional
 plans to ensure that institutional issues are addressed and

- 1 resolved on a schedule to support the commencement of
- 2 transportation of spent nuclear fuel and high-level radio-
- 3 active waste to the interim storage facility no later than
- 4 November 30, 1999. Among other things, such planning
- 5 shall provide a schedule and process for addressing and im-
- 6 plementing, as necessary, transportation routing plans,
- 7 transportation contracting plans, transportation training
- 8 in accordance with Section 203, and public education re-
- 9 garding transportation of spent nuclear fuel and nuclear
- 10 waste; and transportation tracking programs.

11 "SEC. 203. TRANSPORTATION REQUIREMENTS.

- 12 "(a) Package Certification.—No spent nuclear fuel
- 13 or high-level radioactive waste may be transported by or
- 14 for the Secretary under this Act except in packages that
- 15 have been certified for such purposes by the Commission.
- 16 "(b) State Notification.—The Secretary shall abide
- 17 by regulations of the Commission regarding advance notifi-
- 18 cation of State and local governments prior to transpor-
- 19 tation of spent nuclear fuel or high-level radioactive waste
- 20 under this Act.
- 21 "(c) Technical Assistance.—The Secretary shall
- 22 provide technical assistance and funds to States, units of
- 23 local government, and Indian tribes through whose jurisdic-
- 24 tion the Secretary plans to transport substantial amounts
- 25 of spent nuclear high level radioactive waste for public safe-

- 1 ty officials of appropriate units of local government. Train-
- 2 ing shall cover procedures required for safe routine trans-
- 3 portation of these materials, as well as procedures for deal-
- 4 ing with emergency response situations The Secretary's
- 5 duty to provide technical and financial assistance under
- 6 this subsection shall be limited to amounts specified in an-
- 7 nual appropriations.
- 8 "(d) Public Education.—The Secretary shall con-
- 9 duct a program to educate the public regarding the trans-
- 10 portation of spent nuclear fuel and high-level radioactive
- 11 waste, with an emphasis upon those States, units of local
- 12 government, and Indian tribes through whose jurisdiction
- 13 the Secretary plans to transport substantial amounts of
- 14 spent nuclear fuel or high-level radioactive waste.
- 15 "(e) Use of Private Carriers.—The Secretary, in
- 16 providing for the transportation of spent nuclear fuel under
- 17 this Act, shall utilize by contract private industry to the
- 18 fullest extent possible in each aspect of such transportation.
- 19 The Secretary shall use direct Federal services for such
- 20 transportation only upon a determination by the Secretary
- 21 of Transportation, in consultation with the Secretary, that
- 22 private industry is unable to unwilling to provide such
- 23 transportation services at a reasonable cost.

1 "SEC. 204. INTERIM STORAGE.

2	"(a) AUTHORIZATION.—The Secretary shall design,
3	construct, and operate a facility for the interim storage of
4	spent nuclear fuel and high-level radioactive waste at the
5	interim storage facility site. The interim storage facility
6	shall be subject to licensing pursuant to the Atomic Energy
7	Act of 1954 in accordance with the Commission's regula-
8	tions governing the licensing of independent spent fuel stor-
9	age installations, which regulations shall be amended by the
10	Commission as necessary to implement the provisions of
11	this Act. The interim storage facility shall commence oper-
12	ation in phases by November 30, 1999.
13	"(b) Schedule.—The Secretary shall proceed forth-
14	with and without further delay with all activities necessary
15	to begin accepting spent nuclear fuel and high-level radio-
16	active waste at the interim storage facility at the Yucca
17	Mountain site by November 30, 1999, except that:
18	"(1) The Secretary shall not begin any construc-
19	tion activities at the Yucca Mountain site before Octo-
20	ber 1, 1998.
21	"(2) The Secretary shall cease all activities (ex-
22	cept necessary termination activities) at the Yucca
23	Mountain site and undertake activities to establish an
24	interim storage facility and a repository at an alter-
25	native site if—

1	"(A) the President designates an alternative
2	site and the alternative site is approved by law,
3	or

"(B) the Secretary determines, in his discretion, on or before October 1, 1998, based on a preponderance of the information available at such time, that the Yucca Mountain site is unsuitable for development as a repository because of a substantial likelihood that a repository of useful size cannot be designed, licensed, and constructed at the Yucca Mountain site.

"(3) In the event the Secretary makes the determination under paragraph (2)(B) that the Yucca Mountain site is unsuitable for development as a repository and the Secretary has not constructed an alternative interim storage facility site that accepts spent fuel and high-level radioactive waste by November 30, 1999, the Secretary shall begin construction activities for an interim storage facility at the interim storage facility site. The interim storage facility constructed under this paragraph shall begin acceptance of spent nuclear fuel and high-level radioactive waste within one year after construction begins under this paragraph.

"(c) Design.—

"(1) The interim storage facility shall be designed in two phases in order to commence operations no late than November 30, 1999. The design of the interim storage facility shall provide for the use of storage technologies, licensed, approved, or certified by the Commission for use at the interim storage facility as necessary to ensure compatibility between the interim storage facility and contract holders' spent nuclear fuel and facilities, and to facilitate the Secretary's ability to meet the Secretary's obligations under this Act.

"(2) The Secretary shall consent to an amendment to the contracts to provide for reimbursement to contract holders for transportable storage systems purchased by contract holders if the Secretary determines that it is cost effective to use such transportable storage systems as part of the integrated management system, provided that the Secretary shall not be required to expend any funds to modify contract holders' storage or transport systems or to seek additional regulatory approvals in order to use such systems.

"(d) Licensing.—

"(1) Phases.—The interim storage facility shall be licensed by the Commission in two phases in order to commence operations no later than November 30,
 1999.

"(2) First phase.—No later than 12 months after the date of enactment of the Nuclear Waste Policy Act of 1996, the Secretary shall submit to the Commission an application for a license for the first phase of the interim storage facility. The Environmental Report and Safety Analysis Report submitted in support of such license application shall be consistent with the scope of authority requested in the license application. The license issued for the first phase of the interim storage facility shall have a term of 20 years and shall be renewable for additional terms upon application of the Secretary. The interim storage facility licensed in the first phase shall have a capacity of not more than 20,000 MTU. The Commission shall issue a final decision granting or denying the application for the first phase license no later than 16 months from the date of the submittal of the application for such license.

"(3) SECOND PHASE.—No later than 30 months after the date of enactment of the Nuclear Waste Policy Act of 1996, the Secretary shall submit to the Commission an application for a license for the second phase interim storage facility. The license for the

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second phase facility shall authorize a storage capacity of 100,000 MTU. The license for the second phase shall have an initial term of up to 100 years, and shall be renewable for additional terms upon application of the Secretary. The second phase of the interim storage facility shall commence operations no later than December 31, 2002.

"(e) Additional Authority.—

ing with subsection (a), the Secretary may commence site preparation for the interim storage facility as soon as practicable after the date of enactment of the Nuclear Waste Policy Act of 1996 and shall commence construction of each phase of the interim storage facility subsequent to submittal of the license application for such phase except that the Commission shall issue an order suspending such construction at any time if the Commission determines that such construction poses an unreasonable risk to public health and safety or the environment. The Commission shall terminate all or part of such order upon a determination that the Secretary has taken appropriate action to eliminate such risk.

"(2) Facility USE.—Notwithstanding any otherwise applicable licensing requirement, the Secretary

1	may utilize any facility owned by the Federal Gov-
2	ernment on the date of enactment of the Nuclear
3	Waste Policy Act of 1996 within the boundaries of the
4	interim storage facility site.

- "(3) EMPLACEMENT OF FUEL AND WASTE.—Subject to paragraph (h), once the Secretary has achieved the annual acceptance rate for spent nuclear fuel from civilian nuclear power reactors established pursuant to the contracts executed prior to the date of enactment of the Nuclear Waste Policy Act of 1996, the Secretary shall accept, in an amount not less than 25 percent of the difference between the contractual acceptance rate and the annual emplacement rate for spent nuclear fuel from civilian nuclear power reactors established under section 407(a), the following radioactive materials—
 - "(A) spent nuclear fuel or high-level radioactive waste of domestic origin from civilian nuclear power reactors that have permanently ceased operation on or before the date of enactment of the Nuclear Waste Policy Act of 1996;
 - "(B) spent nuclear fuel from foreign research reactors, as necessary to promote non-proliferation objectives; and

1	"(C) spent nuclear fuel, including spent nu-
2	clear fuel from naval reactors, and high-level ra-
3	dioactive waste from atomic energy defense ac-
4	tivities.
5	"(f) National Environmental Policy Act of
6	1969.—
7	"(1) Preliminary decisionmaking activi-
8	TIES.—The Secretary's activities under this section,
9	including the selection of a site for the interim storage
10	facility, the preparation and submittal of a license
11	application and supporting documentation, the con-
12	struction and operation of any facility, and facility
13	use pursuant to paragraph $(d)(2)$ of this section shall
14	be considered preliminary decision making activities
15	for purposes of judicial review. The Secretary shall
16	not prepare an environmental impact statement
17	under section 102(2)(C) of the National Environ-
18	mental Policy Act of 1969 (42 U.S.C. 4332(2)(C)) or
19	any environmental review under subparagraph (E) or
20	(F) of such Act before conducting these activities.
21	"(2) Environmental impact statement.—
22	"(A) Final decision by
23	the Commission to grant or deny a license appli-
24	cation for the first or second phase of the interim
25	storage facility shall be accompanied by an En-

1	vironmental Impact Statement prepared under
2	section 102(2)(C) of the National Environmental
3	Policy Act of 1969 (42 U.S.C 4332(2)(C)). In
4	preparing such Environmental Impact State-
5	ment, the Commission—
6	"(i) shall ensure that the scope of the
7	Environmental Impact Statement is con-
8	sistent with the scope of the licensing ac-
9	tion; and
10	"(ii) shall analyze the impacts of the
11	transportation of spent nuclear fuel and
12	high-level radioactive waste to the interim
13	storage facility in a generic manner.
14	"(B) Considerations.—Such Environ-
15	mental Impact Statement shall not consider—
16	"(i) the need for the interim storage fa-
17	cility, including any individual component
18	thereof,
19	"(ii) the time of the initial availability
20	of the interim storage facility;
21	"(iii) any alternatives to the storage of
22	spent nuclear fuel and high-level radioactive
23	waste at the interim storage facility;

1	"(iv) any alternatives to the site of the
2	facility as designated by the Secretary in
3	accordance with subsection (a);
4	"(v) any alternatives to the design cri-
5	teria for such facility or any individual
6	component thereof, as specified by the Sec-
7	retary in the license application; or
8	"(vi) the environmental impacts of the
9	storage of spent nuclear fuel and high-level
10	radioactive waste at the interim storage fa-
11	cility beyond the initial term of the license
12	or the term of the renewal period for which
13	a license renewal application is made.
14	"(g) Judicial Review.—Judicial review of the Com-
15	mission's environmental impact statement under the Na-
16	tional Environmental Policy Act of 1969 (42 U.S.C. 4321
17	et seq.) shall be consolidated with judicial review of the
18	Commission's licensing decision. No court shall have juris-
19	diction to enjoin the construction or operation of the in-
20	terim storage facility prior to its final decision on review
21	of the Commission's licensing action.
22	"(h) Waste Confidence.—The Secretary's obligation
23	to construct and operate the interim storage facility in ac-
24	cordance with this section and the Secretary's obligation to
25	develop an integrated management system in accordance

- 1 with the provisions of this Act, shall provide sufficient and
- 2 independent grounds for any further findings by the Com-
- 3 mission of reasonable assurance that spent nuclear fuel and
- 4 high-level radioactive waste will be disposed of safely and
- 5 on a timely basis for purposes of the Commission's decision
- 6 to grant or amend any license to operate any civilian nu-
- 7 clear power reactor under the Atomic Energy Act of 1954
- 8 (42 U.S.C. 2011, et seq.).
- 9 "(i) Storage of Other Spent Nuclear Fuel and
- 10 High-Level Radioactive Waste.—No later than 18
- 11 months following the date of enactment of the Nuclear Waste
- 12 Policy Act of 1996, the Commission shall, by rule, establish
- 13 criteria for the storage in the interim storage facility of fuel
- 14 and waste listed in paragraph (d)(3) (A) through (C), to
- 15 the extent such criteria are not included in regulations is-
- 16 sued by the Commission and existing on the date of enact-
- 17 ment of the Nuclear Waste Policy Act of 1996. Following
- 18 establishment of such criteria, the Secretary shall seek au-
- 19 thority, as necessary, to store fuel and waste listed in para-
- 20 graph (d)(3) (A) through (C) at the interim storage facility.
- 21 None of the activities carried out pursuant to this para-
- 22 graph shall delay, or otherwise affect, the development, con-
- 23 struction, licensing, or operation of the interim storage fa-
- 24 cility.

- "(j) SAVINGS CLAUSE.—The Commission shall, by
 rule, establish procedures for the licensing of any technology
 for the dry storage of spent nuclear fuel by rule and without,
 to the maximum extent possible, the need for site-specific
 approvals by the Commission. Nothing in this Act shall affect any such procedures, or any licenses or approvals issued pursuant to such procedures in effect on that date of
 enactment.
- 9 "SEC. 205. PERMANENT REPOSITORY.
- 10 "(a) Repository Characterization.—
- 11 "(1) GUIDELINES.—The guidelines promulgated 12 by the Secretary and published at 10 CFR part 960 13 are annulled and revoked and the Secretary shall 14 make no assumptions or conclusions about the 15 licensability of the Yucca Mountain site as a reposi-16 tory by reference to such guidelines.
 - "(2) SITE CHARACTERIZATION ACTIVITIES.—The Secretary shall carry out appropriate site characterization activities at the Yucca Mountain site in accordance with the Secretary's program approach to site characterization. The Secretary shall modify or eliminate those site characterization activities designed only to demonstrate the suitability of the site under the guidelines referenced in paragraph (1).

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1 "(3) Schedule date.—Consistent with the 2 schedule set forth in the program approach, as modi-3 fied to be consistent with the Nuclear Waste Policy 4 Act of 1996. No later than December 31, 2001, the 5 Secretary shall apply to the Commission for author-6 ization to construct a repository. If, at any time 7 prior to the filing of such application, the Secretary 8 determines that the Yucca Mountain site cannot sat-9 isfy the Commission's regulations applicable to the li-10 censing of a geologic repository, the Secretary shall terminate site characterization activities at the site, 12 notify Congress and the State of Nevada of the Sec-13 retary's determination and the reasons therefor, and 14 recommend to Congress not later than 6 months after 15 such determination further actions, including the en-16 actment of legislation, that may be needed to manage 17 the Nation's spent nuclear fuel and high-level radio-18 active waste.

- "(4) Maximizing capacity.—In developing an application for authorization to construct the repository, the Secretary shall seek to maximize the capacity of the repository, in the most cost-effective manner, consistent with the need for disposal capacity.
- 24 "(b) Repository Licensing.—Upon the completion of any licensing proceeding for the first phase of the interim

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1	storage facility, the Commission shall amend its regulations
2	governing the disposal of spent nuclear fuel and high-level
3	radioactive waste in geologic repositories to the extent nec-
4	essary to comply with this Act. Subject to subsection (c),
5	such regulations shall provide for the licensing of the reposi-
6	tory according to the following procedures:
7	"(1) Construction authorization.—The
8	Commission shall grant the Secretary a construction
9	authorization for the repository upon determining
10	that there is reasonable assurance that spent nuclear
11	fuel and high-level radioactive waste can be disposed
12	of in the repository—
13	"(A) in conformity with the Secretary's ap-
14	plication, the provisions of this Act, and the reg-
15	ulations of the Commission;
16	"(B) without unreasonable risk to the health
17	and safety of the public;
18	"(C) consistent with the common defense
19	and security; and
20	"(D) consistent with the most economic use
21	of the Nation's resources.
22	"(2) License.—Following substantial comple-
23	tion of construction and the filing of any additional
24	information needed to complete the license applica-
25	tion, the Commission shall issue a license to dispose

1	of spent nuclear fuel and high-level radioactive waste
2	in the repository if the Commission determines that
3	the repository has been constructed and will operate—
4	"(A) in conformity with the Secretary's ap-
5	plication, the provisions of this Act, and the reg-
6	ulations of the Commission;
7	"(B) without unreasonable risk to the health
8	and safety of the public;
9	"(C) consistent with the common defense
10	and security; and
11	"(D) consistent with the most economic use
12	of the Nation's resources.
13	"(3) Closure.—After emplacing spent nuclear
14	fuel and high-level radioactive waste in the repository
15	and collecting sufficient confirmatory data on reposi-
16	tory performance to reasonably confirm the basis for
17	repository closure consistent with the Commission's
18	regulations applicable to the licensing of a repository,
19	as modified in accordance with this Act, the Secretary
20	shall apply to the Commission to amend the license
21	to permit permanent closure of the repository. The
22	Commission shall grant such license amendment upon
23	finding that there is reasonable assurance that the re-
24	pository can be permanently closed—

1	"(A) in conformity with the Secretary's ap-
2	plication to amend the license, the provisions of
3	this Act, and the regulations of the Commission;
4	"(B) without unreasonable risk to the health
5	and safety of the public;
6	"(C) consistent with the common defense
7	and security; and
8	"(D) consistent with the most economic use
9	of the Nation's resources.
10	"(4) Post-closure.—The Secretary shall take
11	those actions necessary and appropriate at the Yucca
12	Mountain site to prevent any activity at the site sub-
13	sequent to repository closure that poses an unreason-
14	able risk of—
15	"(A) breaching the repository's engineered
16	or geological barriers; or
17	"(B) increasing the exposure of individual
18	members of the public to radiation beyond the re-
19	lease standard established in subsection $(d)(1)$.
20	"(c) Modification of Repository Licensing Pro-
21	CEDURE.—The Commission's regulations shall provide for
22	the modification of the repository licensing procedure, as
23	appropriate, in the event that the Secretary seeks a license
24	to permit the emplacement in the repository, on a retriev-
25	able basis, of spent nuclear fuel or high-level radioactive

- 1 waste as is necessary to provide the Secretary with suffi-
- 2 cient confirmatory data on repository performance to rea-
- 3 sonably confirm the basis for repository closure consistent
- 4 with applicable regulations.
- 5 "(d) Repository Licensing Standards.—Notwith-
- 6 standing any other provision of law, the Administrator of
- 7 the Environmental Protection Agency shall not promulgate,
- 8 by rule or otherwise, standards for projection of the public
- 9 from releases of radioactive materials or radioactivity from
- 10 the repository and any such standards existing on the date
- 11 of enactment of the Nuclear Waste Policy Act of 1996 shall
- 12 not be incorporated in the Commission's licensing regula-
- 13 tions. The Commission's repository licensing determina-
- 14 tions for the protection of the public shall be based solely
- 15 on a finding whether the repository can be operated in con-
- 16 formance with the overall system performance standard es-
- 17 tablished in paragraph (1), applied in accordance with the
- 18 provisions of paragraph (2). The Commission shall amend
- 19 its regulations in accordance with subsection (b) to incor-
- 20 porate each of the following licensing standards:
- 21 "(1) Establishment of overall system per-
- 22 FORMANCE STANDARD.—The standard for protection
- of the public from release of radioactive material or
- 24 radioactivity from the repository shall prohibit re-
- 25 leases that would expose an average member of the

1	general population in the vicinity of the Yucca Moun-
2	tain site to an annual dose in excess of 100 millirems.
3	Such standard shall constitute an overall system per-
4	formance standard.

- "(2) APPLICATION OF OVERALL SYSTEM PER-FORMANCE STANDARD.—The Commission shall issue the license if it finds reasonable assurance that for the first 1,000 years following the commencement of repository operations, the overall system performance standard will be met based on a probabilistic evaluation, as appropriate, of compliance with the overall system performance standard in paragraph (1).
- "(3) Factors.—For purposes of making the finding in paragraph (2)—
 - "(A) the Commission shall not consider catastrophic events where the health consequences of individual events themselves can be reasonably assumed to exceed the health consequences due to the impact of the events on repository performance;
 - "(B) for the purpose of this section, an average member of the general population in the vicinity of the Yucca Mountain site means a person whose physiology, age, general health, agricultural practices, eating habits, and social be-

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1	havior represent the average for persons living in
2	the vicinity of the site. Extremes in social behav-
3	ior, eating habits, or other relevant practices or
4	characteristics shall not be considered; and
5	"(C) the Commission shall assume that, fol-
6	lowing repository closure, the inclusion of engi-
7	neered barriers and the Secretary's post-closure
8	actions at the Yucca Mountain site, in accord-
9	ance with subsection (b)(4), shall be sufficient
10	to—
11	"(i) prevent any human activity at the
12	site that poses an unreasonable risk of
13	breaching the repository's engineered or geo-
14	logic barriers; and
15	"(ii) prevent any increase in the expo-
16	sure of individual members of the public to
17	radiation beyond the allowable limits speci-
18	fied in paragraph (1).
19	"(4) Additional analysis.—The Commission
20	shall analyze the overall system performance through
21	the use of probabilistic evaluations that use best esti-
22	mate assumptions, data, and methods for the period
23	commencing after the first 1,000 years of operation of
24	the repository and terminating at 10,000 years after
25	the commencement of operation of the repository.

"(e) National Environmental Policy Act.—
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- "(1) Submission of statement.—Construction and operation of the repository shall be considered a major Federal action significantly affecting the quality of the human environment for purposes of the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.). The Secretary shall submit an environmental impact statement on the construction and operation of the repository to the Commission with the license application and shall supplement such environmental impact statement as appropriate.
- "(2) Considerations.—For purposes of complying with the requirements of the National Environmental Policy Act of 1969 and this section, the Secretary shall not consider in the environmental impact statement the need for the repository, or alternative sites or designs for the repository.
- "(3) ADOPTION BY COMMISSION.—The Secretary's environmental impact statement and any supplements thereto shall, to the extent practicable, be adopted by the Commission in connection with the issuance by the Commission of a construction authorization under subsection (b)(1), a license under subsection (b)(2), or a license amendment under subsection (b)(3). To the extent such statement or supple-

1 ment is adopted by the Commission, such adoption 2 shall be deemed to also satisfy the responsibilities of the Commission under the National Environmental 3 Policy Act of 1969, and no further consideration shall 5 be required, except that nothing in this subsection 6 shall affect any independent responsibilities of the 7 Commission to protect the public health and safety 8 under the Atomic Energy Act of 1954. In any such 9 statement or supplement prepared with respect to the 10 repository, the Commission shall not consider the need 11 for a repository, or alternate sites or designs for the 12 repository.

"(f) Judicial Review.—No court shall have jurisdiction to enjoin issuance of the Commission repository licensing regulations prior to its final decision on review of such regulations.

17 "SEC. 206. LAND WITHDRAWAL.

- 18 "(a) Withdrawal and Reservation.—
- "(1) WITHDRAWAL.—Subject to valid existing rights, the interim storage facility site and the Yucca Mountain site, as described in subsection (b), are withdrawn from all forms of entry, appropriation, and disposal under the public land laws, including the mineral leasing laws, the geothermal leasing laws, the material sale laws, and the mining laws.

1 "(2) JURISDICTION.—Jurisdiction of any land 2 within the interim storage facility site and the Yucca 3 Mountain site managed by the Secretary of the Inte-4 rior or any other Federal officer is transferred to the 5 Secretary.

> "(3) RESERVATION.—The interim storage facility site and the Yucca Mountain site are reserved for the use of the Secretary for the construction and operation, respectively, of the interim storage facility and the repository and activities associated with the purposes of this title.

"(b) Land Description.—

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- "(1) BOUNDARIES.—The boundaries depicted on the map entitled "Interim Storage Facility Site Withdrawal Map," dated March , 1995, and on file with the Secretary, are established as the boundaries of the Interim Storage Facility site.
- "(2) Boundaries.—The boundaries depicted on the map entitled 'Yucca Mountain Site Withdrawal Map,' dated March , 1995, and on file with the Secretary, are established as the boundaries of the Yucca Mountain site.
- 23 "(3) NOTICE AND MAPS.—Within 6 months of 24 the date of the enactment of the Nuclear Waste Policy 25 Act of 1996, the Secretary shall—

1	"(A) publish in the Federal Register a no-
2	tice containing a legal description of the interim
3	storage facility site; and
4	"(B) file copies of the maps described in
5	paragraph (1), and the legal description of the
6	interim storage facility site with the Congress,
7	the Secretary of the Interior, the Governor of Ne-
8	vada, and the Archivist of the United States.
9	"(4) Notice and maps.—Concurrent with the
10	Secretary's application to the Commission for author-
11	ity to construct the repository, the Secretary shall—
12	"(A) publish in the Federal Register a no-
13	tice containing a legal description of the Yucca
14	Mountain site; and
15	"(B) file copies of the maps described in
16	paragraph (2), and the legal description of the
17	Yucca Mountain site with the Congress, the Sec-
18	retary of the Interior, the Governor of Nevada,
19	and the Archivist of the United States.
20	"(5) Construction.—The maps and legal de-
21	scriptions of the interim storage facility site and the
22	yucca Mountain site referred to in this subsection
23	shall have the same force and effect as if they were
24	included in this Act. The Secretary may correct cleri-
25	cal and typographical errors in the maps and legal

1	descriptions and make minor adjustments in the
2	boundaries of the sites.
3	"SEC. 207. PERMANENT DISPOSAL ALTERNATIVES.
4	"(a) STUDY.—Within 270 days after the date of the
5	enactment of the Nuclear Waste Policy Act of 1996, the Sec-
6	retary shall report to Congress on alternatives for the per-
7	manent disposal of spent nuclear fuel and high-level radio-
8	active waste. The report under this section shall include—
9	"(1) an assessment of the current state of knowl-
10	edge of alternative technologies for the treatment and
11	disposal of spent nuclear fuel and high-level radio-
12	active waste;
13	"(2) an estimate of the costs of research and de-
14	$velopment\ of\ alternative\ technologies;$
15	"(3) an analysis of institutional factors associ-
16	ated with alternative technologies, including inter-
17	national aspects of a decision of the United States to
18	proceed with the development of alternative tech-
19	nologies (including nuclear proliferation concerns) as
20	an option for nuclear waste management and dis-
21	posal;
22	"(4) a full discussion of environmental and pub-
23	lic health and safety aspects of alternative tech-
24	nologies;

1	"(5) recommendations on alternative ways to
2	structure an effort in research, development, and dem-
3	onstration with respect to alternative technologies;
4	and

- 5 "(6) the recommendation of the Secretary with 6 respect to research, development, and demonstration 7 of the most promising alternative technologies for the 8 treatment and disposal of spent nuclear fuel and 9 high-level radioactive waste.
- "(b) Office of Nuclear Waste Disposal Re-11 Search.—(1) There is hereby established an Office of Nu-12 clear Waste Disposal Research within the Office of Energy 13 Research of the Department of Energy. The Office shall be 14 headed by the Director, who shall be a member of the Senior 15 executive Service appointed by the Director of the Office of 16 Energy Research, and compensated at a rate determined 17 by applicable law.
- "(2) The Director of the Office of Nuclear Waste Research shall be responsible for carrying out research, development, and demonstration activities on alternative technologies for the treatment and disposal of high-level nuclear
 radioactive waste and spent nuclear fuel, subject to the general supervision of the Secretary. The Director of the Office
 shall be directly responsible to the Director of the Office of
 Energy Research, and the first such Director shall be ap-

1	pointed within 30 days of the date of enactment of the Nu-
2	clear Waste Policy Act of 1996.
3	"(3) In carrying out his responsibilities under this
4	Section, the Secretary may make grants to, or enter into
5	contracts with, the Nuclear Waste Research Consortium de-
6	scribed in paragraph (4) of this section and other persons.
7	"(4)(A) Within 60 days of the date of enactment of
8	the Nuclear Waste Policy Act of 1996, the Secretary shall
9	establish a university-based Nuclear Waste Disposal Con-
10	sortium involving leading universities and institutions, na-
11	tional laboratories, the commercial nuclear industry, and
12	other organizations to investigate technical and institu-
13	tional feasibility of alternative technologies for the treat-
14	ment and disposal of spent nuclear fuel and high-level ra-
15	dioactive waste.
16	"(B) The Nuclear Waste Disposal Consortium shall de-
17	velop a research plan and budget to achieve the following
18	objectives by 2005:
19	"(i) identify promising alternative technologies
20	for the treatment and disposal of spent nuclear fuel
21	and high-level radioactive waste.
22	"(ii) conduct research and develop conceptual de-
23	signs for promising alternative technologies, including

 $estimated \ \ costs \ \ and \ \ institutional \ \ requirements \ \ for$

 $continued\ research\ and\ development;\ and$

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1	"(iii)	identify an	d assess	potenti	al in	npacts of
2	promising	alternative	technolog	gies on	the	environ-

- 3 *ment.*
- 4 "(C) In 2000, and again in 2005, the Nuclear Waste
- 5 Disposal Consortium shall report to Congress on the
- 6 progress being made in achieving the objectives of para-
- 7 graph (2).
- 8 "(5) The Director of the Office of Nuclear Waste Dis-
- 9 posal Research shall annually prepare and submit a report
- 10 to the Congress on the activities and expenditures of the
- 11 Office.

12 "TITLE III—FUNDING AND ORGANIZATION

- 13 "SEC. 301. PROGRAM FUNDING.
- 14 "(a) Contracts.—
- 15 "(1) Authority of Secretary.—In the per-
- 16 formance of the Secretary's functions under this Act,
- 17 the Secretary is authorized to enter into contracts
- 18 with any person who generates or holds title to spent
- 19 nuclear fuel or high level radioactive waste of domes-
- 20 tic origin for the acceptance of title and possession,
- 21 transportation, interim storage, and disposal of such
- 22 waste or spent fuel. Such contracts shall provide for
- 23 payment of annual fees to the Secretary in the
- 24 amounts set by the Secretary pursuant to paragraphs
- 25 (2) and (3). Subsequent to the date of enactment of

- the Nuclear Waste Policy Act of 1996, the contracts
 executed under section 302(a) of the Nuclear Waste
 Policy Act of 1982 shall continue in effect under this
 Act, provided that the Secretary shall consent to an
 amendment to such contracts as necessary to implement the provisions of this Act.
 - "(2) Annual fees.—For electricity generated by civilian nuclear power reactors and sold on or after January 7, 1983, the fee under paragraph (1) shall be equal to 1.0 mill per kilowatt hour generated and sold.
 - "(3) ONE-TIME FEE.—For spent nuclear fuel or solidified high-level radioactive waste derived from spent nuclear fuel, which fuel was used to generate electricity in a civilian nuclear power reactor prior to January 7, 1983, the fee shall be in an amount equivalent to an average charge of 1.0 mill per kilowatt-hour for electricity generated by such spent nuclear fuel, or such solidified high-level waste derived therefrom, and incorporated in the contracts. Payment of such one-time fee prior to the date of enactment of the Nuclear Waste Policy Act of 1996 shall satisfy the obligation imposed under this paragraph. Any one-time fee paid and collected subsequent to the date of enactment of the Nuclear Waste Policy Act of

1996 pursuant to the contracts, including any interest due pursuant to such contracts, shall be paid to the Nuclear Waste Fund. In paying such a fee, the person delivering spent nuclear fuel or high-level radioactive wastes derived therefrom, to the Secretary shall have no further financial obligation to the Federal Government for the long-term storage and permanent disposal of such spent fuel or high-level radioactive waste.

"(4) ADJUSTMENTS TO FEE.—The Secretary shall annually review the amount of the fees established by paragraphs (2) and (3), together with the existing balance of the Nuclear Waste Fund on the date of enactment of the Nuclear Waste Policy Act of 1996, to evaluate whether collection of the fee will provide sufficient revenues to offset the costs as defined in subsection (c)(2). In the event the Secretary determines that the revenues being collected are either insufficient or excessive to recover the costs incurred by the Federal Government that are specified in subsection (c)(2), the Secretary shall propose an adjustment to the fee to ensure full cost recovery. The Secretary shall immediately transmit the proposal for such an adjustment to both houses of Congress.

"(b) Advance Contracting Requirement.—

1	"(1) In general.—
2	"(A) License issuance and renewal.—
3	The Commission shall not issue or renew a li-
4	cense to any person to use a utilization or pro-
5	duction facility under the authority of section
6	103 or 104 of the Atomic Energy Act of 1954 (42
7	U.S.C. 2133, 2134) unless—
8	"(i) such person has entered into a
9	contract under subsection (a) with the Sec-
10	retary; or
11	"(ii) the Secretary affirms in writing
12	that such person is actively and in good
13	faith negotiating with the Secretary for a
14	contract under this section.
15	"(B) Precondition.—The Commission, as
16	it deems necessary or appropriate, may require
17	as a precondition to the issuance or renewal of
18	a license under section 103 or 104 of the Atomic
19	Energy Act of 1954 (42 U.S.C. 2133, 2134) that
20	the applicant for such license shall have entered
21	into an agreement with the Secretary for the dis-
22	posal of spent nuclear fuel and high-level radio-
23	active waste that may result from the use of such
24	license.

1	"(2) Disposal in repository.—Except as pro-
2	vided in paragraph (1), no spent nuclear fuel or high-
3	level radioactive waste generated or owned by any
4	person (other than a department of the United States
5	referred to in section 101 or 102 of title 5, United
6	States Code) may be disposed of by the Secretary in
7	the repository unless the generator or owner of such
8	spent fuel or waste has entered into a contract under
9	subsection (a) with the Secretary by not later than
10	the date on which such generator or owner commences
11	generation of, or takes title to, such spent fuel or
12	waste.
13	"(3) Assignment.—The rights and duties of
14	contract holders are assignable.
15	"(c) Nuclear Waste Fund.—
16	"(1) In General.—The Nuclear Waste Fund es-
17	tablished in the Treasury of the United States under
18	section 302(c) of the Nuclear Waste Policy Act of 1982
19	shall continue in effect under this Act and shall con-
20	sist of—
21	"(A) the existing balance in the Nuclear
22	Waste Fund on the date of enactment of the Nu-
23	clear Waste Policy Act of 1996; and
24	"(B) all receipts, proceeds, and recoveries
25	realized under subsections (a), and $(c)(3)$ subse-

1	quent to the date of enactment of the Nuclear
2	Waste Policy Act of 1996, which shall be depos-
3	ited in the Nuclear Waste Fund immediately
4	upon their realization.
5	"(2) USE.—The Secretary may make expendi-
6	tures from the Nuclear Waste Fund, subject to sub-
7	section (d), only for purposes of the integrated man-
8	agement system.
9	"(3) Administration of nuclear waste
10	FUND.—
11	"(A) In General.—The Secretary of the
12	Treasury shall hold the Nuclear Waste Fund
13	and, after consultation with the Secretary, annu-
14	ally report to the Congress on the financial con-
15	dition and operations of the Nuclear Waste Fund
16	during the preceding fiscal year.
17	"(B) Amounts in excess of current
18	NEEDS.—If the Secretary determines that the
19	Nuclear Waste Fund contains at any time
20	amounts in excess of current needs, the Secretary
21	may request the Secretary of the Treasury to in-
22	vest such amounts, or any portion of such

amounts as the Secretary determines to be ap-

propriate, in obligations of the United States—

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1	"(i) having maturities determined by
2	the Secretary of the Treasury to be appro-
3	priate to the needs of the Nuclear Waste
4	Fund; and
5	"(ii) bearing interest at rates deter-
6	mined to be appropriate by the Secretary of
7	the Treasury, taking into consideration the
8	current average market yield on outstand-
9	ing marketable obligations of the United
10	States with remaining periods to maturity
11	comparable to the maturities of such invest-
12	ments, except that the interest rate on such
13	investments shall not exceed the average in-
14	terest rate applicable to existing borrowings.
15	"(C) Exemption.—Receipts, proceeds, and
16	recoveries realized by the Secretary under this
17	section, and expenditures of amounts from the
18	Nuclear Waste Fund, shall be exempt from an-
19	nual apportionment under the provisions of sub-
20	chapter II of chapter 15 of title 31, United
21	States Code.
22	"(d) Budget.—The Secretary shall submit the budget
23	for implementation of the Secretary's responsibilities under
24	this Act to the Office of Management and Budget annually
25	along with the budget of the Department of Energy submit-

- 1 ted at such time in accordance with chapter 11 of title 31,
- 2 United States Code. The budget shall consist of the estimates
- 3 made by the Secretary of expenditures under this Act and
- 4 other relevant financial matters for the succeeding 3 fiscal
- 5 years, and shall be included in the budget of the United
- 6 States Government. The Secretary may make expenditures
- 7 from the Waste Fund, subject to appropriations, which shall
- 8 remain available until expended.
- 9 "SEC. 302. OFFICE OF CIVILIAN RADIOACTIVE WASTE MAN-
- 10 **AGEMENT.**
- 11 "(a) Continuation of the Office of Civilian Ra-
- 12 Dioactive Waste Management.—The Office of Civilian
- 13 Radioactive Waste Management established under section
- 14 304(a) of the Nuclear Waste Policy Act of 1982 as con-
- 15 stituted prior to the date of enactment of the Nuclear Waste
- 16 Policy Act of 1996, shall continue in effect subsequent to
- 17 the date of enactment of the Nuclear Waste Policy Act of
- 18 1996.
- 19 "(b) DIRECTOR.—The Office shall be headed by the Di-
- 20 rector, who shall be appointed by the President, by and with
- 21 the advice and consent of the Senate, and who shall be com-
- 22 pensated at the rate payable for level IV of the Executive
- 23 Schedule under section 5315 of title 5, United States Code.

1 "SEC. 303. FEDERAL CONTRIBUTION.

2	"(a) Allocation.—No later than one year from the
3	date of enactment of the Nuclear Waste Policy Act of 1996,
4	acting pursuant to section 553 of title 5, United States
5	Code, the Secretary shall issue a final rule establishing the
6	appropriate portion of the costs of managing spent nuclear
7	fuel and high-level radioactive waste under this Act alloca-
8	ble to the interim storage or permanent disposal of spent
9	nuclear fuel and high-level radioactive waste from atomic
10	energy defense activities and spent nuclear fuel from foreign
11	research reactors. The share of costs allocable to the manage-
12	ment of spent nuclear fuel and high-level radioactive waste
13	from atomic energy defense activities and spent nuclear fuel
14	from foreign research reactors shall include,
15	"(1) an appropriate portion of the costs associ-
16	ated with research and development activities with re-
17	spect to development of an interim storage facility
18	and repository; and
19	"(2) as appropriate, interest on the principal
20	amounts due calculated by reference to the appro-
21	priate Treasury bill rate as if the payments were
22	made at a point in time consistent with the payment
23	dates for spent nuclear fuel and high-level radioactive
24	waste under the contracts.
25	"(b) Appropriation Request.—In addition to any
26	request for an appropriation from the Nuclear Waste Fund,

- 1 the Secretary shall request annual appropriations from gen-
- 2 eral revenues in amounts sufficient to pay the costs of man-
- 3 agement of spent nuclear fuel and high-level radioactive
- 4 waste from atomic energy defense activities as established
- 5 under subsection (a).
- 6 "(c) Report.—In conjunction with the annual report
- 7 submitted to Congress under Section 702, the Secretary
- 8 shall advise the Congress annually of the amount of spent
- 9 nuclear fuel and high-level radioactive waste from atomic
- 10 energy defense activities requiring management in the inte-
- 11 grated management system.
- 12 "(d) Authorization.—There is authorized to be ap-
- 13 propriated to the Secretary, from general revenues, for car-
- 14 rying out the purposes of this Act, such sums as may be
- 15 necessary to pay the costs of the management of spent nu-
- 16 clear fuel and high-level radioactive waste from atomic en-
- 17 ergy defense activities as established under subsection (a).
- 18 SEC. 304. BUDGET PRIORITIES.
- 19 "(a) The Secretary.—For purposes of preparing
- 20 annual requests for appropriations for the integrated man-
- 21 agement system and allocating funds among competing re-
- 22 quirements, the Secretary shall give funding for the licens-
- 23 ing, construction, and operation of the interim storage fac-
- 24 ulty under section 204 and development of the transpor-

- 1 tation capability under section 201, 202 and 203 the high-
- 2 est priority.
- 3 "(b) The Commission.—For purposes of preparing
- 4 annual requests for appropriations from the Nuclear Waste
- 5 Fund and allocating annual appropriations from the Nu-
- 6 clear Waste Fund among competing requirements, the Com-
- 7 mission shall allocate funds in accordance with the follow-
- 8 ing prioritization:
- 9 "(1) the issuance of regulations for and the li-
- 10 censing of an interim storage facility under section
- 11 205 and any associated storage and/or transport sys-
- tems to be used in the integrated management system
- shall be accorded the highest priority; and
- 14 "(2) the licensing of the repository under section
- 15 206 shall be accorded the next highest priority.

16 "TITLE IV—GENERAL AND MISCELLANEOUS PROVISIONS

17 "SEC. 401. COMPLIANCE WITH OTHER LAWS.

- 18 The actions authorized by the Nuclear Waste Policy
- 19 Act of 1996 shall be governed solely in accordance with the
- 20 provisions of the Atomic Energy Act, the Energy Reorga-
- 21 nization Act of 1974, the Hazardous Materials Transpor-
- 22 tation Act, the Nuclear Waste Policy Act of 1996, and the
- 23 regulations issued thereunder. Such activities shall not be
- 24 subject to any other federal, state, or local atomic energy,
- 25 environmental or land use laws, regulations or orders in-

1	cluding, but not limited to, those requiring permits, li-
2	censes, right-of-way, certifications or authorizations, that
3	would otherwise apply to such activities.
4	"SEC. 402. JUDICIAL REVIEW OF AGENCY ACTIONS.
5	"(a) Jurisdiction of the United States Courts
6	OF APPEALS.—
7	"(1) Original and exclusive jurisdiction.—
8	Except for review in the Supreme Court of the United
9	States, and except as otherwise provided in this Act,
10	the United States courts of appeals shall have original
11	and exclusive jurisdiction over any civil action—
12	"(A) for review of any final decision or ac-
13	tion of the Secretary, the President, or the Com-
14	$mission\ under\ this\ Act;$
15	"(B) alleging the failure of the Secretary,
16	the President, or the Commission to make any
17	decision, or take any action, required under this
18	Act;
19	"(C) challenging the constitutionality of
20	any decision made, or action taken under any
21	provision of this Act; or
22	"(D) for review of any environmental im-
23	pact statement prepared or environmental assess-
24	ment pursuant to the National Environmental
25	Policy Act of 1969 (42 U.S.C. 4321 et sea.) with

- respect to any action under this Act or alleging
 a failure to prepare such statement with respect
 to any such action.
- "(2) VENUE.—The venue of any proceeding
 under this section shall be in the judicial circuit in
 which the petitioner involved resides or has its principal office, or in the United States Court of Appeals
 for the District of Columbia Circuit.
- "(b) Deadline for Commencing Action.—A civil action for judicial review described under subsection (a)(1) may be brought no later than 180 days after the date of the decision or action or failure to act involved, as the case may be, except that if a party shows that he did not know of the decision or action complained of (or of the failure to act), and that a reasonable person acting under the circumstances would not have known such party may bring a civil action no later than 180 days after the date such party acquired actual or constructive knowledge or such decision, action, or failure to act.
- 20 "(c) APPLICATION OF OTHER LAW.—The provision of 21 this section relating to any matter shall apply in lieu of 22 the provisions of any other Act relating to the same matter.

1 "SEC. 403. LICENSING OF FACILITY EXPANSIONS A

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_	TRANSSHIPMENTS.

3	"(a) Oral Argument.—In any Commission hearing
4	under section 189 of the Atomic Energy Act of 1954 (42
5	U.S.C. 2239) on an application for a license, or for an
6	amendment to an existing license, filed after January 7,
7	1983, to expand the spent nuclear fuel storage capacity at
8	the site of a civilian nuclear power reactor, through the use
9	of high-density fuel storage racks, fuel rod compaction, the
10	transshipment of spent nuclear fuel to another civilian nu-
11	clear power rector within the same utility system, the con-
12	struction of additional spent nuclear fuel pool capacity or
13	dry storage capacity, or by other means, the Commission
14	shall, at the request of any party, provide an opportunity
15	for oral argument with respect to any matter which the
16	Commission determines to be in controversy among the par-
17	ties. The oral argument shall be preceded by such discovery
18	procedures as the rules of the Commission shall provide. The
19	Commission shall require each party, including the Com-
20	mission staff, to submit in written form, at the time of the
21	oral argument, a summary of the facts, data, and argu-
22	ments upon which such party proposes to rely that are
23	known at such time to such party. Only facts and data in
24	the form of sworn testimony or written submission may be
25	relied upon by the parties during oral argument. Of the
26	materials that may be submitted by the parties during oral

1	argument, the Commission shall only consider those facts
2	and data that are submitted in the form of sworn testimony
3	or written submission.
4	"(b) Adjudicatory Hearing.—
5	"(1) Designation.—At the conclusion of any
6	oral argument under subsection (a), the Commission
7	shall designate any disputed question of fact, together
8	with any remaining questions of law, for resolution
9	in an adjudicatory hearing only if it determines
10	that—
11	"(A) there is a genuine and substantial dis-
12	pute of fact which can only be resolved with suf-
13	ficient accuracy by the introduction of evidence
14	in an adjudicatory hearing; and
15	"(B) the decision of the Commission is like-
16	ly to depend in whole or in part on the resolu-
17	tion of such dispute.
18	"(2) Determination.—In making a determina-
19	tion under this subsection, the Commission—
20	"(A) shall designate in writing the specific
21	facts that are in genuine and substantial dis-
22	pute, the reason why the decision of the agency
23	is likely to depend on the resolution of such facts,
24	and the reason why an adjudicatory hearing is
25	likely to resolve the dispute; and

1	"(B) shall not consider—
2	"(i) any issue relating to the design,
3	construction, or operation of any civilian
4	nuclear power reactor already licensed to
5	operate at such site, or any civilian nuclear
6	power reactor to which a construction per-
7	mit has been granted at such site, unless the
8	Commission determines that any such issue
9	substantially affects the design, construc-
10	tion, or operation of the facility or activity
11	for which such license application, author-
12	ization, or amendment is being considered;
13	or
14	"(ii) any siting or design issue fully
15	considered and decided by the Commission
16	in connection with the issuance of a con-
17	struction permit or operating license for a
18	civilian nuclear power reactor at such site,
19	unless
20	"(I) such issue results from any
21	revision of siting or design criteria by
22	the Commission following such deci-
23	sion; and
24	"(II) the Commission determines
25	that such issue substantially affects the

1	design, construction, or operation of
2	the facility or activity for which such
3	license application, authorization, or
4	amendment is being considered.
5	"(3) Application.—The provisions of para-
6	graph (2)(B) shall apply only with respect to licenses,
7	authorizations, or amendments to licenses or author-
8	izations, applied for under the Atomic Energy Act of
9	1954 (42 U.S.C. 2011 et seq.) before December 31,
10	2005.
11	"(4) Construction.—The provisions of this sec-
12	tion shall not apply to the first application for a li-
13	cense or license amendment received by the Commis-
14	sion to expand onsite spent fuel storage capacity by
15	the use of a new technology not previously approved
16	for use at any nuclear power plant by the Commis-
17	sion.
18	"(c) Judicial Review.—No court shall hold unlawful
19	or set aside a decision of the Commission in any proceeding
20	described in subsection (a) because of a failure by the Com-
21	mission to use a particular procedure pursuant to this sec-
22	tion unless—
23	"(1) an objection to the procedure used was pre-
24	sented to the Commission in a timely fashion or there

1	are extraordinary circumstances that excuse the fail-
2	ure to present a timely objection; and
3	"(2) the court finds that such failure has pre-
4	cluded a fair consideration and informed resolution of
5	a significant issue of the proceeding taken as a whole.
6	"SEC. 404. SITING A SECOND REPOSITORY.
7	"(a) Congressional Action Required.—The Sec-
8	retary may not conduct site-specific activities with respect
9	to a second repository unless Congress has specifically au-
10	thorized and appropriated funds for such activities.
11	"(b) Report.—The Secretary shall report to the Presi-
12	dent and to Congress on or after January 1, 2007, but not
13	later than January 1, 2010, on the need for a second reposi-
14	tory.
15	"SEC. 405. FINANCIAL ARRANGEMENTS FOR LOW-LEVEL RA-
16	DIOACTIVE WASTE SITE CLOSURE.
17	"(a) Financial Arrangements.—
18	"(1) Standards and instructions.—The Com-
19	mission shall establish by rule, regulation, or order,
20	after public notice, and in accordance with section
21	181 of the Atomic Energy Act of 1954 (42 U.S.C.
22	2231), such standards and instructions as the Com-
23	mission may deem necessary or desirable to ensure in
24	the case of each license for the disposal of low-level ra-
25	dioactive waste that an adequate bond, surety, or

other financial arrangement (as determined by the Commission) will be provided by a licensee to permit completion of all requirements established by the Commission for the decontamination, decommissioning, site closure, and reclamation of sites, structures, and equipment used in conjunction with such low-level radioactive waste. Such financial arrangements shall be provided and approved by the Commission, or, in the case of sites within the boundaries of any agreement State under section 274 of the Atomic Energy Act of 1954 (42 U.S.C. 2021), by the appropriate State or State entity, prior to issuance of licenses for low-level radioactive waste disposal or, in the case of licenses in effect on January 7, 1983, prior to termination of such licenses.

"(2) Bonding, surety, or other financial arrangements as may be necessary to ensure that any necessary that the third tha

1	site will be carried out by the person having title and
2	custody for such site following license termination.
3	"(b) Title and Custody.—
4	"(1) Authority of Secretary.—The Secretary
5	shall have authority to assume title and custody of
6	low-level radioactive waste and the land on which
7	such waste is disposed of, upon request of the owner
8	of such waste and land and following termination of
9	the license issued by the Commission for such dis-
10	posal, if the Commission determines that—
11	"(A) the requirements of the Commission for
12	site closure, decommissioning, and decontamina-
13	tion have been met by the licensee involved and
14	that such licensee is in compliance with the pro-
15	visions of subsection (a);
16	"(B) such title and custody will be trans-
17	ferred to the Secretary without cost to the Fed-
18	eral Government; and
19	"(C) Federal ownership and management of
20	such site is necessary or desirable in order to
21	protect the public health and safety, and the en-
22	vironment.
23	"(2) Protection.—If the Secretary assumes
24	title and custody of any such waste and land under
25	this subsection, the Secretary shall maintain such

- 1 waste and land in a manner that will protect the
- 2 public health and safety, and the environment.
- 3 "(c) Special Sites.—If the low-level radioactive
- 4 waste involved is the result of a licensed activity to recover
- 5 zirconium, hafnium, and rare earths from source material,
- 6 the Secretary, upon request of the owner of the site involved,
- 7 shall assume title and custody of such waste and the land
- 8 on which it is disposed when such site has been decontami-
- 9 nated and stabilized in accordance with the requirements
- 10 established by the Commission and when such owner has
- 11 made adequate financial arrangements approved by the
- 12 Commission for the long-term maintenance and monitoring
- 13 of such site.

14 "SEC. 406. NUCLEAR REGULATORY COMMISSION TRAINING

15 **AUTHORIZATION.**

- 16 "The Commission is authorized and directed to pro-
- 17 mulgate regulations, or other appropriate regulatory guid-
- 18 ance, for the training and qualifications of civilian nuclear
- 19 power plant operators, supervisors, technicians, and other
- 20 appropriate operating personnel. Such regulations or guid-
- 21 ance shall establish simulator training requirements for ap-
- 22 plicants for civilian nuclear power plant operator licenses
- 23 and for operator requalification programs; requirements
- 24 governing Commission administration of requalification
- 25 examinations; requirements for operating tests at civilian

nuclear power plant simulators, and instructional require-
ments for civilian nuclear power plant licensee personnel
training programs.
"SEC. 407. EMPLACEMENT SCHEDULE.
"(a) The emplacement schedule shall be implemented
in accordance with the following:
"(1) Emplacement priority ranking shall be de-
termined by the Department's annual 'Acceptance
Priority Ranking' report.
"(2) The Secretary's spent fuel emplacement rate
shall be no less than the following: 1,200 MTU in
1999 and 1,200 MTU in 2000; 2,000 MTU in 2001
and 2,000 MTU in 2002; 2,700 MTU in 2003; and
3,000 MTU annually thereafter.
"(b) If the Secretary is unable to begin emplacement
by January 31, 1999 at the rates specified in paragraph
(a), or if the cumulative amount emplaced in any year
thereafter is less than that which would have been accepted
under the emplacement rate specified in paragraph (a), the
Secretary shall, as a mitigation measure, adjust the em-
placement schedule upward such that within 5 years of the
start of emplacement by the Secretary—
"(1) the total quantity accepted by the Secretary

is consistent with the total quantity that the Sec-

1	retary would have accepted if the Secretary had began
2	emplacement in 1999, and
3	"(2) thereafter the emplacement rate is equiva-
4	lent to the rate that would be in place pursuant to
5	paragraph (a) above if the Secretary had commenced
6	emplacement in 1999.
7	"SEC. 408. EMERGENCY RELIEF.
8	"(a) If the Secretary determines that a contract holder
9	qualifies for emergency relief under this paragraph, the con-
10	tract holder may execute an emergency relief contract with
11	entities qualified to provide interim storage and condi-
12	tioning. Under the emergency relief contract, the qualified
13	entities would package, ship, and receive a contract holder's
14	spent nuclear fuel for interim storage and conditioning,
15	with any spent nuclear fuel and the equivalent radioactive
16	residues resulting from any conditioning services returned
17	to the Secretary no later than December 31, 2045.
18	"(b) A contract holder qualifies for emergency relief
19	under this section if the contract holder—
20	"(1) has exhausted its existing on-site storage ca-
21	pacity;
22	"(2) is unable to complete scheduled decommis-
23	sioning because spent nuclear fuel cannot be removed
24	from the site:

1	"(3) the spent fuel is of a nonstandard form
2	which cannot be accepted at the central storage facil-
3	ity; or

- 4 "(4) the Secretary determines there is a situation 5 that requires emergency relief under this paragraph.
- 6 "(c) Title to all spent nuclear fuel and high-level radio-
- 7 active waste resulting from the treatment of that fuel subject
- 8 to an emergency relief contract under this paragraph shall
- 9 transfer to the Secretary upon packaging of the fuel by the
- 10 qualified entity.

11 "SEC. 409. TRANSFER OF TITLE.

- 12 "Acceptance by the Secretary of any spent nuclear fuel
- 13 or high-level radioactive waste shall constitute a transfer
- 14 of title to the Secretary.

15 "SEC. 410. ENVIRONMENTAL REQUIREMENTS.

- 16 "Notwithstanding any other law or regulation, the ob-
- 17 ligations of the Secretary and the Commission pursuant to
- 18 the National Environmental Policy Act of 1969 (42 U.S.C.
- 19 4321 et. seq.) in connection with the siting, design, licens-
- 20 ing, construction or operation of any component of the inte-
- 21 grated management system are as set forth in this Act and
- 22 no further actions other than those specified are required
- 23 to meet the Secretary's or the Commission's obligations
- 24 under such Act.

1	"SEC. 411. DECOMMISSIONING PILOT PROGRAM.

- 2 "(a) Authorization.—The Secretary is authorized to
- 3 establish a Decommissioning Pilot Program to decommis-
- 4 sion and decontaminate the sodium-cooled fast breeder ex-
- 5 perimental test-site reactor located in northwest Arkansas.
- 6 "(b) Funding.—No funds from the Nuclear Waste
- 7 Fund may be used for the Decommissioning Pilot Program.

8 "TITLE V—NUCLEAR WASTE TECHNICAL

9 **REVIEW BOARD**

- 10 *"SEC. 501. DEFINITIONS.*
- 11 "For purposes of this title—
- 12 "(1) Chairman' means
- 13 the Chairman of the Nuclear Waste Technical Review
- 14 Board.
- 15 "(2) Board.—The term 'Board' means the Nu-
- 16 clear Waste Technical Review Board continued under
- 17 section 502.
- 18 "SEC. 502. NUCLEAR WASTE TECHNICAL REVIEW BOARD.
- 19 "(a) Continuation of the Nuclear Waste Tech-
- 20 NICAL REVIEW BOARD.—The Nuclear Waste Technical Re-
- 21 view Board, established under section 502(a) of the Nuclear
- 22 Waste Policy Act of 1982 as constituted prior to the date
- 23 of enactment of the Nuclear Waste Policy Act of 1996, shall
- 24 continue in effect subsequent to the date of enactment of
- 25 the Nuclear Waste Policy Act of 1996.
- 26 "(b) MEMBERS.—

1	"(1) Number.—The Board shall consist of 11
2	members who shall be appointed by the President not
3	later than 90 days after December 22, 1987, from
4	among persons nominated by the National Academy
5	of Sciences in accordance with paragraph (3).
6	"(2) Chair.—The President shall designate a
7	member of the Board to serve as Chairman.
8	"(3) National academy of sciences.—
9	"(A) Nominations.—The National Acad-
10	emy of Sciences shall, not later than 90 days
11	after December 22, 1987, nominate not less than
12	22 persons for appointment to the Board from
13	among persons who meet the qualifications de-
14	scribed in subparagraph (C).
15	"(B) Vacancies.—The National Academy
16	of Sciences shall nominate not less than 2 per-
17	sons to fill any vacancy on the Board from
18	among persons who meet the qualifications de-
19	scribed in subparagraph (C).
20	"(C) Nominees.—
21	"(i) Each person nominated for ap-
22	pointment to the Board shall be—
23	"(I) eminent in a field of science
24	or engineering, including environ-
25	mental sciences: and

1	"(II) selected solely on the basis of
2	established records of distinguished
3	service.
4	"(ii) The membership of the Board
5	shall be representatives of the broad range of
6	scientific and engineering disciplines relat-
7	ed to activities under this title.
8	"(iii) No person shall be nominated for
9	appointment to the Board who is an em-
10	ployee of—
11	``(I) the Department of Energy;
12	"(II) a national laboratory under
13	contract with the Department of En-
14	ergy; or
15	"(III) an entity performing spent
16	nuclear fuel or high-level radioactive
17	waste activities under contract with
18	the Department of Energy.
19	"(4) VACANCIES.—Any vacancy on the Board
20	shall be filled by the nomination and appointment
21	process described in paragraphs (1) and (3).
22	"(5) Terms.—Members of the Board shall be ap-
23	pointed for terms of 4 years, each such term to com-
24	mence 120 days after December 22, 1987, except that
25	of the 11 members first appointed to the Board, 5

1	shall serve for 2 years and 6 shall serve for 4 years,
2	to be designated by the President at the time of ap-
3	pointment.
4	"SEC. 503. FUNCTIONS.
5	"The Board shall evaluate the technical and scientific
6	validity of activities undertaken by the Secretary after De-
7	cember 22, 1987, including—
8	"(1) site characterization activities; and
9	"(2) activities relating to the packaging or trans-
10	portation of spent nuclear fuel or high-level radio-
11	active waste.
12	"SEC. 504. INVESTIGATORTY POWERS.
13	"(a) Hearings.—Upon request of the Chairman or a
14	majority of the members of the Board, the Board may hold
15	such hearings, sit and act at such times and places, take
16	such testimony, and receive such evidence, as the Board con-
17	siders appropriate. Any member of the Board may admin-
18	ister oaths or affirmations to witnesses appearing before the
19	Board.
20	"(b) Production of Documents.—
21	"(1) Responses to inquiries.—Upon the re-
22	quest of the Chairman or a majority of the members
23	of the Board, and subject to existing law, the Sec-
24	retary (or any contractor of the Secretary) shall pro-
25	vide the Board with such records, files, papers, data,

1	or information as may be necessary to respond to any
2	inquiry of the Board under this title.
3	"(2) Extent.—Subject to existing law, informa-
4	tion obtainable under paragraph (1) shall not be lim-
5	ited to final work products of the Secretary, but shall
6	include drafts of such products and documentation of
7	work in progress.
8	"SEC. 505. COMPENSATION OF MEMBERS.
9	"(a) In General.—Each member of the Board shall
10	be paid at the rate of pay payable for level III of the Execu-
11	tive Schedule for each day (including travel time) such
12	member is engaged in the work of the Board.
13	"(b) Travel Expenses.—Each member of the
14	Board may receive travel expenses, including per
15	diem in lieu of subsidence, in the same manner as is
16	permitted under sections 5702 and 5703 of title 5,
17	United States Code.
18	"SEC. 506. STAFF.
19	"(a) Clerical Staff.—
20	"(1) Authority of Chairman.—Subject to
21	paragraph (2), the Chairman may appoint and fix
22	the compensation of such clerical staff as may be nec-
23	essary to discharge the responsibilities of the Board.
24	"(2) Provisions of title 5.—Clerical staff
25	shall be appointed subject to the provisions of title 5,

1 United States Code, governing appointments in the 2 competitive service, and shall be paid in accordance 3 with the provisions of chapter 51 and subchapter III 4 of chapter 3 of such title relating to classification and 5 General Schedule pay rates.

"(b) Professional Staff.—

- "(1) AUTHORITY OF CHAIRMAN.—Subject to paragraphs (2) and (3), the Chairman may appoint and fix the compensation of such professional staff as may be necessary to discharge the responsibilities of the Board.
- "(2) Number.—Not more than 10 professional staff members may be appointed under this subsection.
- "(3) TITLE 5.—Professional staff members may be appointed without regard to the provisions of title 5, United States Code, governing appointments in the competitive service, and may be paid without regard to the provisions of chapter 51 and subchapter III of chapter 53 of such title relating to classification and General Schedule pay rates, except that no individual so appointed may receive pay in excess of the annual rate of basic pay payable for GS-18 of the General Schedule.

1 "SEC. 507. SUPPORT SERVICES.

- 2 "(a) General Services.—To the extent permitted by
- 3 law and requested by the Chairman, the Administrator of
- 4 General Services shall provide the Board with necessary
- 5 administative services, facilities, and support on a reim-
- 6 bursable basis.
- 7 "(b) Accounting, Research, and Technology As-
- 8 SESSMENT SERVICES.—The Comptroller General, the Li-
- 9 brarian of Congress, and the Director of the Office of Tech-
- 10 nology Assessment shall, to the extent permitted by law and
- 11 subject to the availability of funds, provide the Board with
- 12 such facilities, support, funds and services, including staff,
- 13 as may be necessary for the effective performance of the
- 14 functions of the Board.
- 15 "(c) Additional Support.—Upon the request of the
- 16 Chairman, the Board may secure directly from the head
- 17 of any department or agency of the United States informa-
- 18 tion necessary to enable it to carry out this title.
- 19 "(d) Mails.—The Board may use the United States
- 20 mails in the same manner and under the same conditions
- 21 as other departments and agencies of the United States.
- 22 "(e) Experts and Consultants.—Subject to such
- 23 rules as may be prescribed by the Board, the Chairman may
- 24 procure temporary and intermittent services under section
- 25 3109(b) of title 5 of the United States Code, but at rates
- 26 for individuals not to exceed the daily equivalent of the

- 1 maximum annual rate of basic pay payable for GS-18 of
- 2 the General Schedule.
- 3 *"SEC. 508. REPORT.*
- 4 "The Board shall report not less than 2 times per year
- 5 to Congress and the Secretary its findings, conclusions, and
- 6 recommendations.
- 7 "SEC. 509. AUTHORIZATION OF APPROPRIATIONS.
- 8 "There are authorized to be appropriated for expendi-
- 9 tures such sums as may be necessary to carry out the provi-
- 10 sions of this title.
- 11 "SEC. 510. TERMINATION OF THE BOARD.
- 12 "The Board shall cease to exist not later than one year
- 13 after the date on which the Secretary begins disposal of
- 14 spent nuclear fuel or high-level radioactive waste in the re-
- 15 pository.".